

STATISTICS  
OF THE CRIMINAL  
SANCTIONS AGENCY 2013



**R/SE** CRIMINAL SANCTIONS AGENCY

statistics 2013



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## Concepts

### Supervision of conditionally sentenced young offenders

A person who has committed an offence when under 21 years of age may be subjected to supervision for 15 months in order to reinforce conditional imprisonment, where this is to be deemed justified in view of the social adaptation of the offender and the prevention of further offences.

### Supervision of parolees

Almost without an exception only a specified proportion of a prison sentence is served in prison. Parole, also known as conditional release, refers to the release of a prisoner serving unconditional imprisonment to serve the rest of the sentence in freedom. A prisoner released on parole is ordered under supervision if the probation period is longer than one year, the offence was committed when under 21 years of age, or the prisoner so requests.

### Length of time in prison

In this publication, the length of time served in prison is used in two different connections: it is used as the cumulative data on prisoners released within one year and the cross-sectional data on prisoners in prisons on 1 May. The data differs from each other because the cumulative data emphasises short sentences and the cross-sectional data long sentences.

### Juvenile punishment

Juvenile punishment was piloted in 1997-2004. On 1 January 2005, the Juvenile Punishment Act entered into force and the punishment was extended to cover the whole country. Juvenile punishment can be sentenced for an offence committed under the age of 18 years if a fine is considered too lenient a sanction and there are no weighty reasons requiring unconditional imprisonment. A juvenile punishment sentence can last from four to twelve months. Juvenile punishment consists of supervision appointments, guidance and support promoting coping in society and orientation to employment.

### Juvenile prisoner

In the prison statistics, juvenile prisoners mean prisoners who serve a sentence of imprisonment in a juvenile prison. The decision on ordering to a juvenile prison was made by the Prison Court. The Prison Court was abolished and the concept of juvenile prisoner was omitted from the legislation in connection with the total reform of the legislation on imprisonment on 1 October 2006.

### **Prisoner in preventive detention**

In the prison statistics, a prisoner in preventive detention refers to a dangerous recidivist, who was ordered to isolation in preventive detention by the Prison Court. A prisoner in preventive detention could not be released on parole in standard time but he or she served the sentence in full in prison. The Prison Court was abolished and the concept of prisoner in preventive detention was omitted from the legislation in connection with the total reform of the legislation on imprisonment on 1 October 2006.

### **Fine default prisoner**

A fine default prisoner is a person serving a conversion sentence for an unpaid fine. A conversion sentence is passed on a person who has been sentenced to a fine and from whom the collection of the fine has failed.

### **Remand prisoner**

A remand prisoner is a person imprisoned due to a suspected offence. The imprisonment is decided by the court. As a rule, a person remanded due to an offence has to be taken, without a delay, to a prison or an institution approved to hold remand prisoners by the Ministry of Justice. The period of loss of freedom that has lasted continuously at least one day is deducted in the enforcement of the sentence.

### **Monitoring sentence**

The act on monitoring sentence entered into force on 1 November 2011. A monitoring sentence can be imposed instead of an unconditional prison sentence not exceeding six months if there is an obstacle to sentencing to community service. Prior unconditional prison sentences and monitoring sentences or the nature of the offence may prevent the passing of a monitoring sentence. Another precondition is that the monitoring sentence has to also maintain and promote the social abilities of the accused offender. An offender serving a monitoring sentence can move outside his or her home only if it is determined in the schedule. The use of intoxicating substances is prohibited for the duration of the whole sentence. The sentenced offender is monitored with the help of both technical devices and surprise visits to his or her home.

### **Sentenced prisoner**

A sentenced prisoner is a prisoner who serves a sentence of unconditional fixed-term or life imprisonment, or a sentence of conditional imprisonment that has been ordered to be enforced and/or a remaining sentence after having forfeited parole.

### **Average number of community sanction clients**

The average number of community sanction clients is based on the average number enforced community sanctions. In reality, the average number of clients is about 200-300 lower because one person can have several community sanctions that are enforced simultaneously.

### **Community service**

Community service can be sentenced instead of an unconditional prison sentence not exceeding eight months. It mainly consists of unpaid non-profit work. The precondition is that the sentenced offender is suitable for community service and consents to it. The Criminal Sanctions Agency prepares a suitability assessment and the court makes the final decision on community service. The length of community service varies from 20 to 200 hours. Community service can also be imposed as an ancillary sanction to a conditional imprisonment exceeding 12 months in which case the maximum length is 90 hours.

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## Preface

The aim of this statistical publication is to provide a wide range of information about the Criminal Sanctions Agency's client and prisoner numbers, client structure and activities. Besides portraying the current situation of the criminal sanctions field, the publication also offers insight into the development of the field over the past decade.

This statistical publication replaces the prisoner statistics discontinued by Statistics Finland in 2009 and contains information not only about prisoners but also about community sanctions. The publication describes client volumes and changes therein, and also presents statistical data relating to the enforcement of sentences and prisoner time use.

The statistical data are based on the information systems in use at the Criminal Sanctions Agency. Owing to certain system-related restrictions, the time series on community sanctions are imperfect in some respects.

While primarily addressed to our own organisation in the criminal sanctions field, the publication is envisioned to provide also other individuals and organisations interested in the activities of the Criminal Sanctions Agency with answers to their frequent questions about prisoners and community sanctions clients.

The statistical publication always includes a review of a specific topical theme. The theme of this current statistical publication is prisoners' education.



# 1. Sanctions

## 1.1. Overview of the development of the penal system

When measured by prison population, Finland currently ranks among the countries of moderate criminal policy. First adopted in the 1970s, the change in criminal policy aiming to reduce the prison population has indeed delivered a reduction of one third. Despite intermittent increases, since the 1990s the prison population has remained equal to that in the other Nordic countries.

Initial steps taken in the interests of reducing the prison population involved the wider use of fines and conditional sentences. The introduction of community service and juvenile punishment in the 1990s represented a watershed for the criminal sanctions field. Of the two, community service rapidly became an established sanction throughout the country whereas the juvenile punishment failed to catch on. The possibility of converting unconditional prison sentences of eight months or less into community service also contributed to the decline in the prison population.

The need to further improve the penal system and to locate new alternative means of punishment has become heightened since the 1990s owing to the increasing level of complexity in crime and the underlying issues. Reforms concerning individual sanctions as well as the penal system as a whole were introduced in the 2000s.

The scope of discretion available in imposing supervision on young people was increased in 2001 as part of the legislative amendments concerning conditional imprisonment. Under the amended statutes, young offenders who were between the age of 15 and 20 at the time of commission of the crime could be ordered under supervision for a probationary period in order to foster their social adaptation and to prevent recidivism. In 2002, it became possible to impose community service as a supplementary sanction to a sentence of conditional imprisonment of more than 12 months.

The enactment of the Imprisonment Act in 2006 marked a shift towards systematic and consistent enforcement. Parole-related statutes were also revised in connection with the Imprisonment Act and probationary liberty under supervision (also known as supervised probationary freedom) was introduced. Probationary liberty may be granted no earlier than six months before regular release on parole. Release units were moreover estab-

lished as part of the measures related to the controlled and gradual release of prisoners. The conversion of unpaid fines into imprisonment was scaled back on several occasions in the mid-2000s. Since 2008, it has no longer been possible to convert summary penal fees into imprisonment.

The acts concerning the investigation of the circumstances of young offenders and the supervision of conditional imprisonment of young offenders entered into force in 2011, as did the act on the monitoring sentence. Under the act concerning the investigation of the circumstances of young offenders, a pre-sentence report must be prepared on all offenders between the age of 15 and 20. The report focuses on the types of sanction and support measures that would best promote the young person leading a crime-free life. The act on the supervision of conditional imprisonment of young offenders introduced higher requirements on the supervised offenders with regard to control visits and sobriety. Activities to promote social coping may now be included in the supervision of young persons. The act on the monitoring sentence makes it possible to serve the sentences of unconditional imprisonment of no more than six months long under electronic monitoring at one's own home or another location deemed suitable. Support measures to promote social adaptation may also be incorporated into a monitoring sentence.

## 1.2. Enforcement of sentences

The sentences enforced by the Criminal Sanctions Agency are divided into prison sentences and community sanctions served in freedom. Community sanctions comprise the supervision of parole, community service, the supervision of conditionally sentenced young offenders, juvenile punishment and, as of 1 November 2011, monitoring sentence. The enforcement of community sanctions is the responsibility of the community sanctions offices. Prisons are responsible for the enforcement of unconditional prison sentences and fine-conversion sentences imposed by the courts. In addition, prisons also implement remand imprisonment together with the police.

A new authority of the criminal sanctions field was introduced in Finland at the beginning of 2010 when the former Criminal Sanctions Agency as well as the Prison Service and the Probation Service operating under it were united into a single authority called the Criminal Sanctions Agency. Under the new authority, Finland is divided into three criminal sanctions regions, those for Southern, Eastern and Northern, and Western Finland. The basic units of the Criminal Sanctions Agency are the

community sanctions offices and the open and closed prisons. At the end of 2013, there were a total of 15 community sanctions offices and 26 prisons in Finland. The prisoner places are divided so that 70 per cent are in closed prisons and 30 per cent in open prisons or open prison wards.

## 2. Prison service

### 2.1. Development of prison population

The prison population started to rise in the early 2000s and peaked in the middle of the decade, at which time the number of prisoners was 36 per cent higher than at the turn of the millennium. In 2006, the prison population again started to decline. In 2013, the average daily number of prisoners was 3 175, which is down by 18 per cent from the figure in 2005.

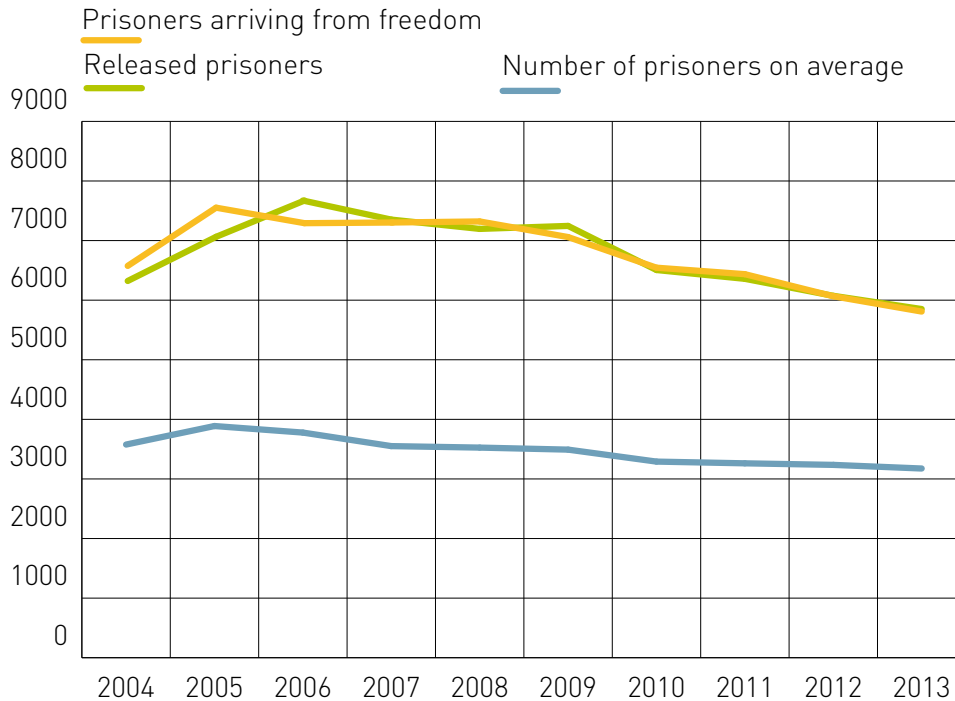
The number of sentenced prisoners has declined during the past ten years considerably. In the mid 2000s, the number of sentenced prisoners peaked at 3 126. In 2013, there were 2 549 sentenced prisoners. In 2013, the average daily number of remand prisoners was 578, which was eight per cent less than the year before. Over the past decade, the number of remand prisoners has increased by over a fifth and their share of all prisoners has risen from 13 per cent to 18 per cent, whereas the number of fine default prisoners has seen considerable decline since the mid-2000s. In 2013, the average daily number of fine default prisoners was 48.

In 2013, the number of offenders arriving in prisons was 5 809. Roughly half of those, i.e. 2 640, were sentenced prisoners, 1 179 were fine default prisoners and 1 990 were remand prisoners. Approximately 11 per cent of sentenced prisoners were placed directly in open prisons, the figure for female sentenced prisoners being three per cent.

A total of 5 851 prisoners were released from prison in 2013. The figure breaks down as follows: 3 582 sentenced prisoners, 1 155 fine default prisoners and 1 114 remand prisoners. The average length of the prison terms served by released sentenced prisoners in prison was ten months. The prison term of 40 per cent of the released sentenced prisoners, i.e. 1 443, had been three months or less. Prisoners released after serving a term of over two years in prison numbered 340, which is equal to roughly nine per cent. About 40 per cent of all sentenced prisoners and about 44 per cent of those, who had served a term of more than two years, were released from open prisons.



**Figure 1. Prisoners arriving from freedom, released prisoners and average number of prisoners per year in 2004–2013**



In 2013, fine-conversion sentences were served in full by a total of 1 697 persons. Two thirds of all fine default prisoners were serving a fine-conversion sentence only, the remaining one third were also sentenced prisoners or remand prisoners.

In 2013, a total of 504 prisoners were placed in probationary liberty under supervision (also known as supervised probationary freedom), which is a five-fold increase from 2007. The number of cancelled probationary liberties was 13 per cent of all probationary liberties that ended in 2013. The average daily number of prisoners in probationary liberty under supervision was 150 and the average length of probationary liberty was 108 days.

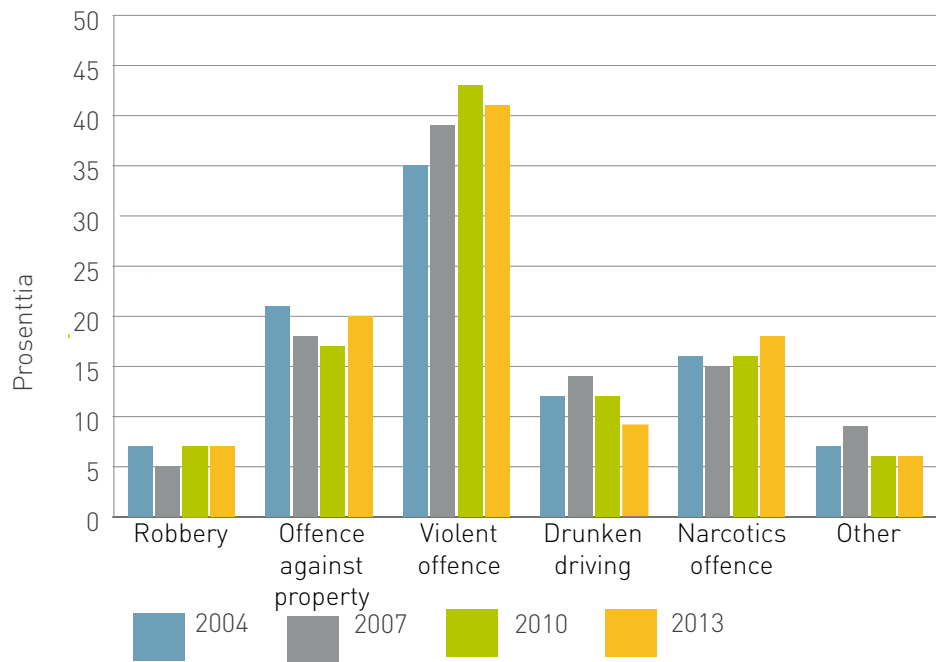
## 2.2 Prison population structure

More than one quarter of all prisoners has been sentenced for a violent offence. The share of offenders sentenced for homicide has risen from 18 to 23 per cent over the last ten years, whereas the share of offenders convicted of assault has slightly decreased in the past few years and it stood at 18 per cent in 2013.

Over fifth of all prisoners has been sentenced for offences against property. In the past decade, the share of offenders sentenced for theft has declined from 16 per cent to 12 per cent, whereas the share of offenders sentenced for other offences against property has risen nearly the same amount from five to eight per cent.

In the early part of the millennium, approximately two per cent of all prisoners had been convicted of a sexual offence, whereas ten years later sexual offenders account for four per cent of the prison population. The share of those convicted of drunken driving has varied between 12 and 14 per cent in the 2000s but, over the past few years, their share has started to fall. In 2013, drunken driving was the principal offence of nine per cent of all prisoners. Those convicted of drug offences have accounted for 14–18 per cent of the prison population.

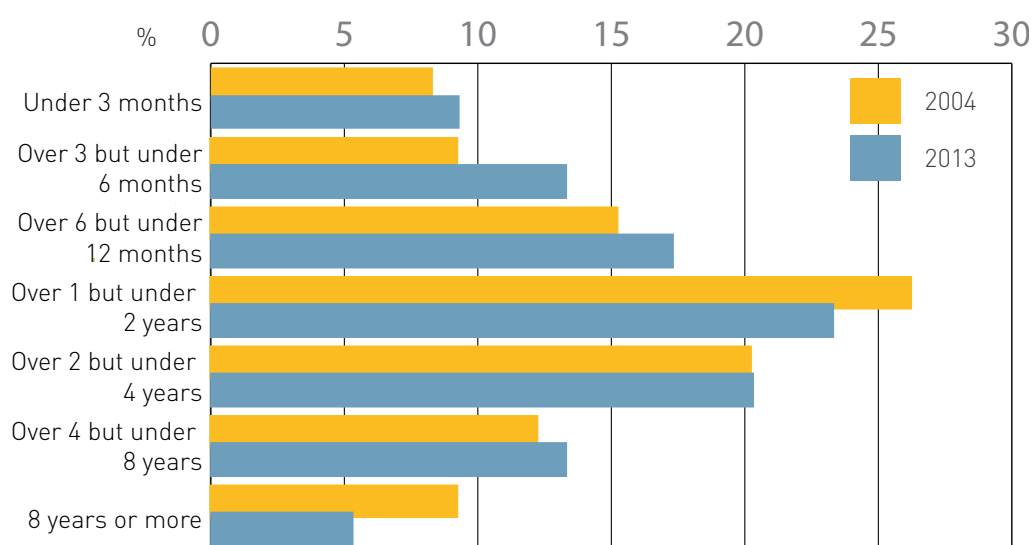
**Figure 2. Principal offence of sentenced prisoners on 1 May in 2004, 2007, 2010 and 2013 (%)**



The age structure of the prison population has changed in two ways over the past decade. Firstly, the share of sentenced prisoners under the age of 25 has fallen by six percentage points from 16 to 10 per cent. At the same time, the number of sentenced prisoners over the age of 50 has risen by four percentage points from 11 to 15 per cent. In 2013, the average age of sentenced prisoners was 37.

The share of long-term prisoners has increased while the share of those serving terms of less than one year has decreased. In 2013, prisoners serving a term of less than three months accounted for eight per cent of the total prison population. A fourth of the prisoners were serving terms of one to two years. Roughly nine per cent of all prisoners were looking to serve terms of eight years or more, their share increasing by four percentage points over a decade. This increase is above all attributable to the rise in the number of prisoners serving life sentences.

**Figure 3. Calculated length of time served in prison by sentenced prisoners on 1 May in 2004 and 2013**



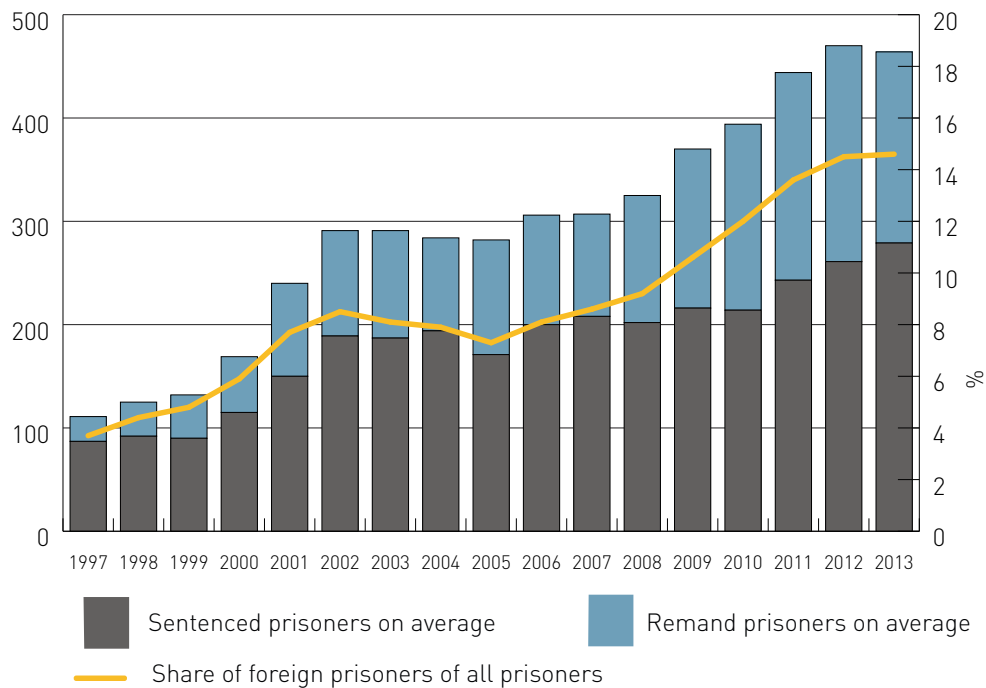
The share of first-time offenders has risen from 32 to 36 per cent in the past ten years. A third of the prisoners were serving their third to seventh sentence. Nearly every fifth prisoner was serving at least his or her eighth sentence.

The share of female prisoners has risen in the past decade from six to eight per cent. In 2013, there were 242 female prisoners on average. The average age of female prisoners is 38, which a year higher than that of male prisoners. Over half (53%) of female prisoners have been sentenced for a violent offence.

The number of foreign prisoners has nearly tripled during the 21st century and their share of all prisoners has risen to 15 per cent. In 2013, the daily average number of foreign prisoners was 464, which was about the same as in the previous year.

The share of remand prisoners was 40 per cent. According to the prisoner structure survey of 1 May 2013, about 42 per cent of all foreign prisoners were Estonian or Russian nationals. All in all, 57 nationalities were represented in the prison population. Nearly half of all foreign prisoners have been convicted of narcotics offences.

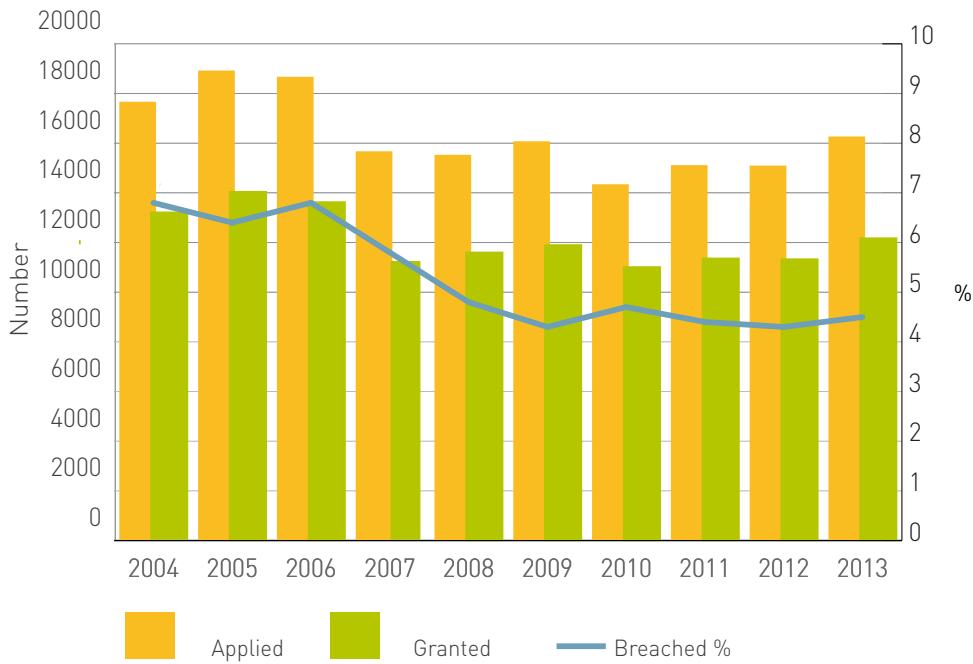
**Figure 4. Average number of foreign sentenced and remand prisoners and their share of the average number of all prisoners in 1997–2013**



### 2.3 Order and safety

In 2013, 74 per cent of the 15 921 prison leave applications submitted were granted. The share of granted prison leave applications has remained fairly constant over the past ten years, whereas the share of prisoners, who have breached the terms of their prison leave, has fallen by third. In 2013, prison leave terms were breached on 509 occasions, equal to 4.5 per cent of all prison leaves used.

**Figure 5. Prison leaves in 2004–2013**



Over the past ten years, the number of escapes has varied from a high of 25 in 2005 to a low of eight in 2007. In 2013, there were 15 escapes. Most of the escapes happened outside the prison walls, for example from job sites outside the gated areas and from prison officers or other officials escorting prisoners. Five prisoners escaped from inside prison walls. Unauthorised leaves from open prisons are not considered escapes.

The number of unauthorised leaves from open prisons declined substantially in the early part of the 2000s and hit a low of 18 in 2005. Since then, the number of unauthorised leaves has again started to climb. In 2013, there were 56 instances of prisoners leaving open prisons without authorisation.

## 2.4 Prisoner activities

Prisoner activities consist of work, education and other activities organised or approved by the prison.

Work activities for prisoners are divided into production work and rehabilitating work. The objectives of rehabilitating work connected with learning basic employment skills and on-the-

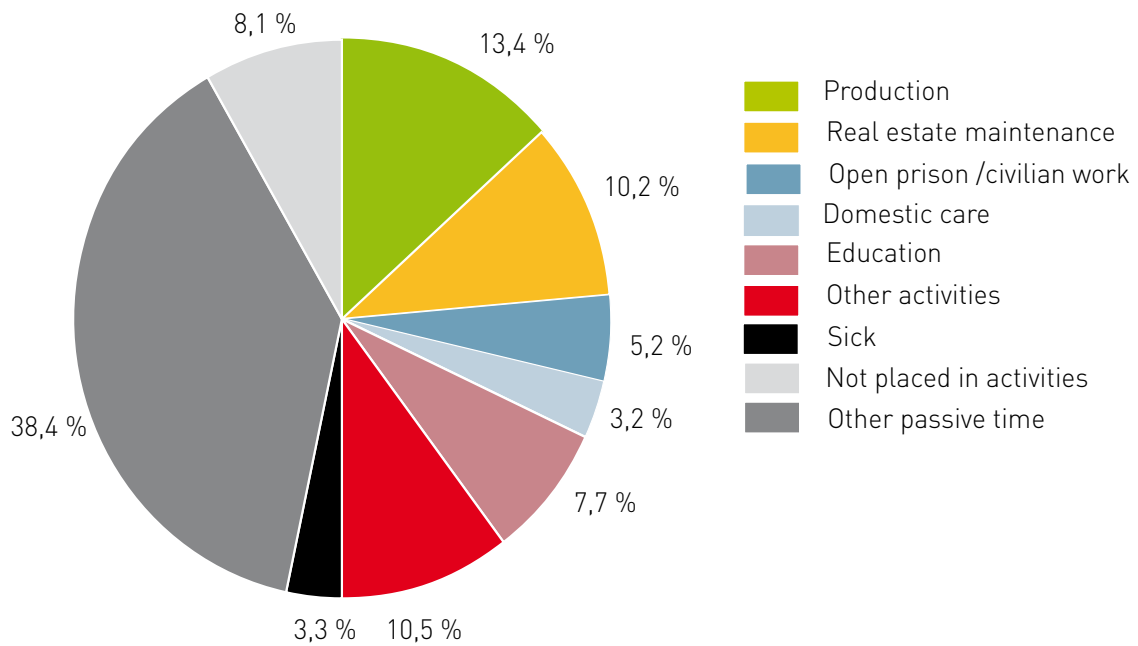
job learning. Work activities in prisons have steadily decreased in the 2000s. In 2002, roughly 41 per cent of the prison population worked. At present, 31 per cent, i.e., just under one third of all prisoners work. In the mid-2000s, when the prison population peaked, nearly 1 500 prisoners worked daily. In 2013, the number of prisoners working was 1 012.

Education in prisons is organised in co-operation with outside education institutions. Both general education (i.e. basic education and general upper secondary education) and vocational upper secondary education are arranged for prisoners. A permit for university and polytechnic studies may be granted in the form of distance learning. The share of education of the prisoners' use of time has remained relatively constantly between eight and ten per cent during the past ten years. In 2004, a total of 1 665 prisoners studied in prison during the year. The average daily number of studying prisoners was 353. In 2013, the corresponding figures were 1 722 and 218. In addition, 170 prisoners studied outside the prison in 2004. In 2013, the corresponding figure was 124. Most of the education consists of learning or building on vocational skills.

The number of prisoners taking part in other activities (substance abuse rehabilitation programmes, programmes aimed to reduce recidivism and other social rehabilitation programmes) has varied annually between six and ten per cent.

In the early part of the decade, just over one third of the prisoners were not placed in any activities. At present, their share is already about half. The factors preventing participation in activities are connected with the rise of the prison population, the insufficiency of staff resources, the lack of facilities for activities in certain prisons, the multiple problems of prisoners, and the prison security. Participation in activities is the most common in open prisons and the least common among remand prisoners. However, some of the change is attributable to the more specific manner of calculation, according to which days of less than seven hours of activities are no longer tallied as one full day of activities. Moreover, it should be borne in mind that over ten per cent of regular working and activity hours consists of passive time, i.e. transfers, court appearances, sick leaves or prison leaves.

**Figure 6. Breakdown of prisoners' use of time on weekdays in 2013 (in activities N=1 739 prisoners on average/weekday)**



## 2.5. Recidivism among released sentenced prisoners

Table 25 depicts recidivism rates during a five-year follow-up period among sentenced prisoners released in 2003–2008. For the purposes of the statistical yearbook, a recidivist is defined as a person who subsequent to release commits at least one new offence, which results in a final sentence of unconditional imprisonment or community service. The follow-up period starts at the date of release and ends with the date of commission of the first offence or the date of death. Foreign nationals are included in the data set if they have been issued with a Finnish personal identity code.

Recidivism among released sentenced prisoners has decreased slightly in 2003-2008. During the five-year follow-up period, approximately three out of five sentenced prisoners released in 2008 committed at least one offence resulting in a new sentence of unconditional imprisonment or community service. The key indicators of recidivism are criminal history and age: multiple offenders have a high risk of re-offending, and young offenders are more likely to return to prison than older ones. The small number of prisoners released when under the age of 18 years explains the changes in their recidivism. For instance, in 2008, only three of the released sentenced prisoners were under 18 years old. Recidivism is less common among women.

## 3 Community sanctions

### 3.1 Client volumes in community sanctions

The average daily number of community sanction clients increased by 15 per cent in the 2000s and peaked in 2007 at 4 800. Since then, the figure has been in decline and in 2013, the average daily number of community sanction clients was 3 324 . There has been some disparity in the trend in respect of the individual sanctions, however.

In 2013, an average of 908 clients per day were subject to the supervision of conditionally sentenced young offenders. The figure has declined by 44 per cent during the last decade. The number of juvenile punishments was low to begin with and has only further declined to stand at seven in 2013.

The average number of supervised parolees increased in the 2000s by just under 50 per cent until 2007, when the figure stood at 1 785. Since then, the figure has fallen every year. In 2013, an average of 1 036 clients were subject to parole supervision daily, which was over 40 per cent less than in 2007.

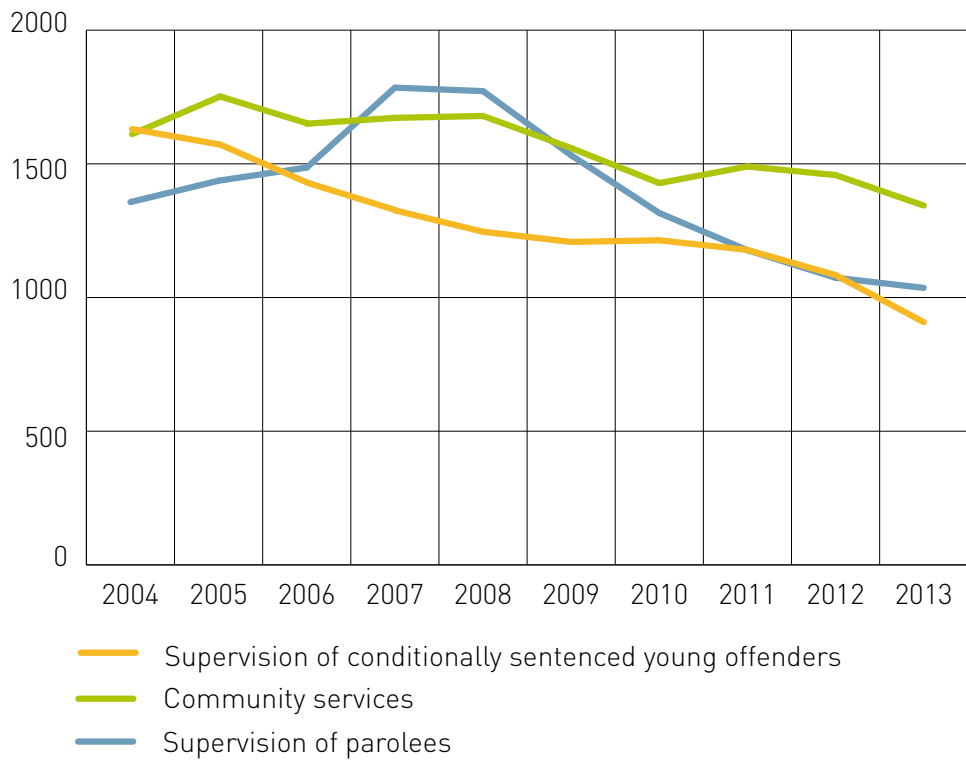
The number of persons in community service increased by roughly one quarter in the early part of the 2000s and peaked in 2005, when the average daily number of clients was 1 752. In 2013, clients averaged 1 344, which is 23 per cent less than in 2005. The number of requested suitability assessments has been on the decline. In 2013, the prosecution service submitted 4 589 requests for suitability assessments, which was 46 per cent less than ten years earlier. The share of favourable assessments of all prepared assessments was 87 per cent.

The first monitoring sentences were enforced at the beginning of 2012. In 2013, a total of 223 monitoring sentences were enforced. On the whole, 196 monitoring sentences were started and 162 completed. Over the year, the daily average number of those serving a monitoring sentence was 29 and the average length of the served time was 64 days.

<sup>1</sup> The calculation method of the average number of clients serving community sanctions was revised in 2012. Earlier we counted the number of enforcements, now we count the number of clients. If a person has several sanctions of the same sanction form enforced simultaneously, the person is counted in the average number only once. If a person has different sanction forms enforced simultaneously, the person is still counted in each group. This has to be taken into account also in figures 6 and 7..

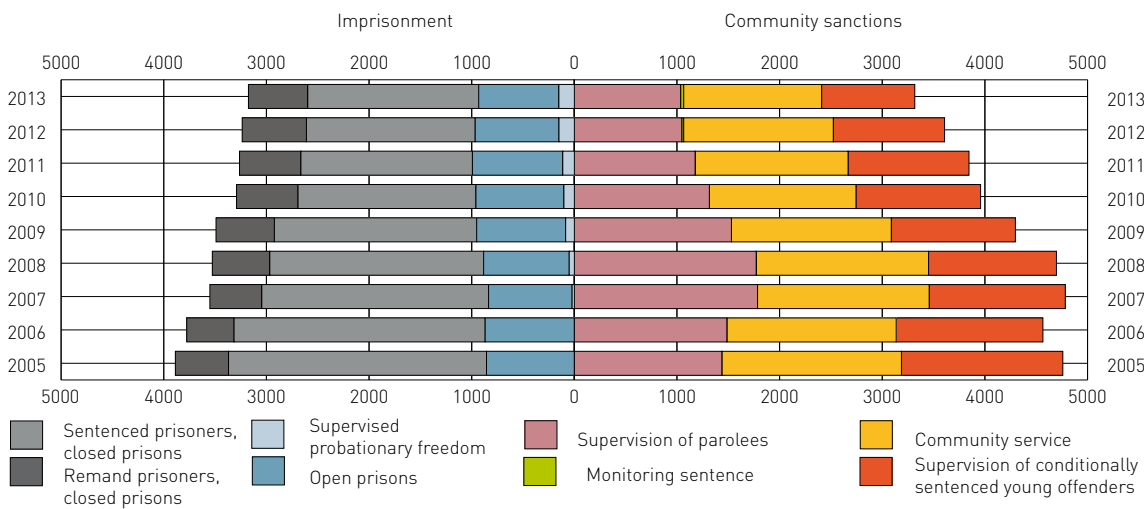


**Figure 7. Average daily number of community sanction clients in 2004–2013**



Despite the decline in the number of community sanction clients, community sanctions continued to make up more than half of all sanctions enforced by the Criminal Sanctions Agency last year.

**Figure 8. Averages and proportions of prisoners and enforced community sanctions in 2005–2013**



### 3.2 Structure of community sanction client base

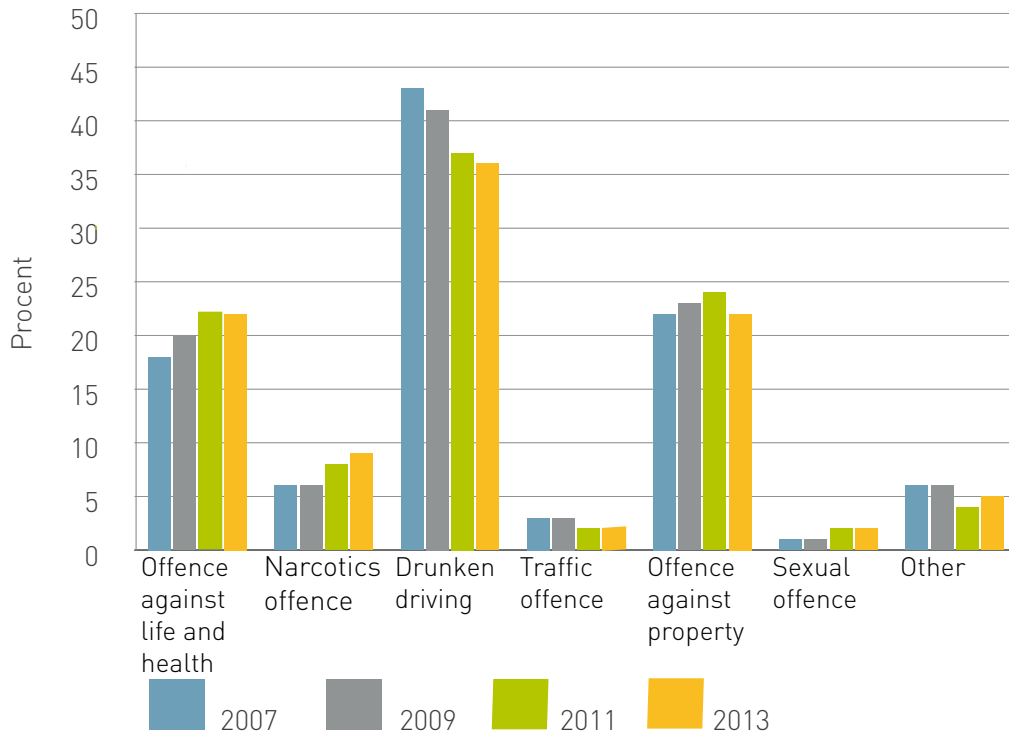
The most common principal offences of conditionally sentenced young offenders ordered to supervision have been offences against property and violent offences as well as drunken driving. Violent offences and offences against property have been trending upward. In 2013, the share of those sentenced for offences against property was 35 per cent and the share of those sentenced for violent offences was 27 per cent. A fifth of the supervised young offenders were sentenced for drunken driving.

Violent offences and offences against property account for approximately two thirds of the principal offences of the supervised parolees. In 2013, the share of violent offences was 39 per cent and the share of offences against property was 25 per cent. The next biggest group (23%) was narcotics offences the share of which has increased by 11 percentage points during the past five years.

In community service, drunken driving accounts for half of all principal offences. Their share has been in slight decline. Offences against property and violent offences each account for nearly a fifth.

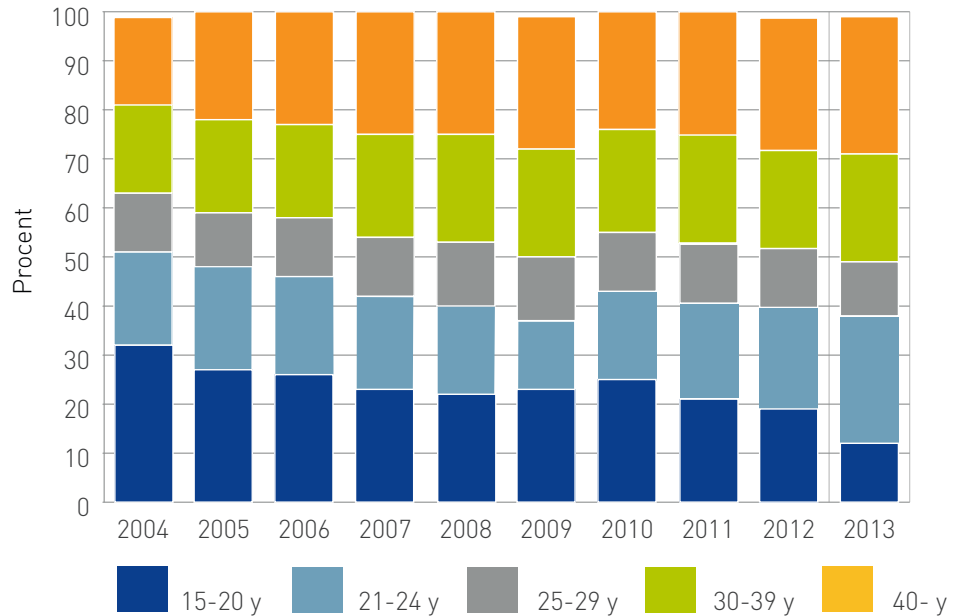
In most monitoring sentences, the principal offence is drunken driving. In 2013, the share of those sentenced for drunken driving was 59 per cent. Other offences accounted for a fifth and both offences against property and violent offences nearly ten per cent respectively.

**Figure 9. Principal offence of community sanction clients (%) on 1 May in 2007–2013**



The share of young offenders under the age of 21 among all community service clients has fallen rapidly over the past decade. In 2004, about a third of community service clients were under the age of 21, whereas in 2013, the age group accounts for 12 per cent. Nearly 40 per cent of the conditionally sentenced young offenders ordered to supervision were under 21 years old. In the supervision of parolees and community service, the largest age group is 30–39-year-olds, who in 2013 accounted for approximately 30 per cent of both sanction types.

**Figure 10. Age distribution of community sanction clients (%) on 1 May 2004–2013**



In 2013, women accounted for about 11 per cent of community sanction clients. In the supervision of conditionally sentenced young offenders, the share of women has varied from a little under to a little over ten per cent and was 13 per cent in 2013. In the supervision of parolees, women accounted for four per cent in 2004 and for eight per cent in 2013. The share of women has clearly increased also in community service, where the change over the equivalent period was from six per cent to 13 per cent.

Foreign nationals make up only a minor share of all community sanction clients. No exact data is available on the number of foreign nationals subject to community sanctions.

### 3.3 Social circumstances of community sanction clients

Unemployment among community sanction clients has remained high, with more than half of all clients on average being out of work. The highest unemployment rate is seen among supervised parolees, of whom 58 per cent were unemployed in 2013. The share of the employed varies depending on the type of sanction. In 2013, the employed accounted for 44 per cent of those serving a monitoring sentence, nearly 30 per cent of those in community service, one fifth of supervised parolees and 13 per cent of conditionally sentenced young offenders ordered to supervision. Roughly one tenth of those carrying out community service, supervised parole or monitoring sentence were pensioners. A fourth of conditionally sentenced young offenders ordered to supervision were students.

In the supervision of conditionally sentenced young offenders, the share of those with permanent accommodation has remained fairly stable over the past ten years at about 80–84 per cent. Among those in community service, 87 per cent had permanent accommodation in 2013. In the supervision of parolees, the share of those with permanent accommodation has risen by 11 percentage points over the past decade to stand at 70 per cent in 2013. The share of those with no fixed abode has nonetheless remained fairly high, with the homeless accounting for just under 9 per cent and those with temporary accommodation for just under 16 per cent.

### **3.4 Participation in activities among community sanction clients**

Activities available to community sanction clients consist of activity programmes that influence criminal behaviour and substance abuse programmes. The programmes currently offered are Cognitive Skills (CS), Traffic Safety Course, Traffic Safety Programme, Steering Wheel Programme, Anger Management, Behaviour-Interviewing-Change Programme as well as a web-based substance abuse rehabilitation programme.

In 2013, a total of 443 clients took part in activity programmes and substance abuse programmes. The most popular were the Behaviour-Interviewing-Change Programme, the Substance Abuse Course and the Traffic Safety Programme. Most of the participants in these programmes had been sentenced to community service.

### **3.5 Punitive measures employed in community sanctions**

The punitive measures used in the supervision of parolees are a written warning, a request to be fetched by the police, and a notification to the prosecutor. In 2013, a total of 139 punitive measures were imposed on supervised parolees, equal to roughly eight per cent of the number of the parolees under supervision during the year.

The punitive measures used in community service are a written caution, a prohibition to start enforcement, a prohibition to continue enforcement and an interruption of enforcement. In 2013, a total of 944 written cautions were issued, which equalled approximately 38 per cent of all ended enforcements. In addition, 396 community service sentences, i.e., approximately 16 per cent of all ended enforcements were interrupted.

The punitive measures used in monitoring sentence are a written warning, a prohibition to start enforcement, a prohibition to continue enforcement and an interruption of enforcement. In 2013, a total of 51 monitoring sentences were interrupted, which makes about 31 per cent of all ended enforcements.

The punitive measures used in the supervision of conditionally sentenced young offenders are a written caution, a written warning, a request to be fetched by the police, and a notification to the prosecutor. In 2013, a total of 175 punitive measures were imposed on supervised conditionally sentenced young offenders, which is about ten per cent of all those under supervision during the year.

#### 4 Prisoners' education

The prisoners can participate in education arranged in or outside the prison providing that they fulfil the general entrance requirements of the education. General upper secondary schools for adults, vocational institutions, vocational special education institutions and adult education centres arrange prison education both in closed and open prisons. The education arranged in prison has to comply with general provisions on the education in question, where applicable. Education subject to the Finnish National Board of Education has educational goals and, despite the studying surroundings, education has to be arranged so that it is consistent with its qualitative and quantitative objectives. The prisoners' studies have to be guided and supported and the success of the studies monitored. The certificate issued for the studies may not indicate that the studies have taken place in prison.

The criminal sanctions region or the prison agrees on the education leading to a qualification or other education arranged in the prison with the education providers. It is stated in the action plan for the development of prisoners' vocational education that the regions and the education providers will develop the supply of education within the region together with Central Administration of the Criminal Sanctions Agency and the Finnish National Board of Education and that the regions will inform the vocational education providers of the prisoners' educational needs in the region.

The following sections provide more detailed information on the education arranged in prisons in 2013. The information is based on the statistics on the prisoners' use of time and the various prison education statistics derived from the prisoner data sys-

tem. The separately derived statistics have been gathered from the education data page of the system. The statistics on the use of time have been used as such although some ambiguities in regard to the entries have come up during the making of the statistics.

### **Share of education of the prisoners' use of time**

According to the statistics on the prisoners' use of time, 428 395 hours were entered under the activity code concerning prisoners' education in 2013. That was 44 040 hours less than in 2012. The entries concerning remand prisoners added up 33 090 hours, which was 2 414 hours less than in 2012. In the case of sentenced prisoners, the figure was 395 305, which was 41 626 hours less than in 2012.

On average, 243 prisoners took part in education daily in 2013. Based on the statistics on the use of time, an average of 26 prisoners studied outside the prison on a study permit daily, which was four less than in 2012.

The statistics on the prisoners' use of time reveal that 1 846 prisoners participated in education during the year, which was 80 prisoners less than in 2012 and 222 prisoners less than in 2011. In 2013, education covered eight per cent of the prisoners' use of time. In 2012, the corresponding figure was ten per cent.

### **Student numbers by the type of education**

Based on the statistics on the prisoners' use of time, 287 prisoners attended general education during 2013. Of those prisoners, 63 took part in basic education (55 in 2012) and 224 in general upper secondary education (169). A total of 70 prisoners participated in orientating and rehabilitating education (including official orientating and rehabilitating education and guidance as well as other orientating and rehabilitating education), which was slightly more than in 2012. Vocational upper secondary and further education was attended by 490 prisoners, which was 63 prisoners less than in 2012. According to the entries, 355 prisoners participated in other education, whereas in 2012, the amount was 463. Only 20 prisoners studied for higher education (15 in 2012), which is a very small number compared with the other Nordic countries.

Some of the prisoners have taken part in several types of education and, therefore, have been included, for instance, in both general and vocational education. Most prisoners attended vocational education (28%) or orientating and rehabilitating education and guidance (33%). A large number of prisoners partici-

pate in orientating and rehabilitating education and guidance annually and the share has increased even more in the past few years. The prisoners' study abilities are poor due to, among other things, substance abuse and mental health problems as well as learning difficulties and various neurological disorders. Therefore, education leading to a qualification is not suitable for all prisoners without some orientating education.

**Table A. Number of studying prisoners by the type of education in 2013**

| Type of education                                | %   | n    | Prisoners on average/day |
|--|-----|------|--------------------------|
| General education                                | 17  | 287  | 49                       |
| Orientating and rehabilitating education         | 33  | 570  | 63                       |
| Vocational upper secondary and further education | 28  | 490  | 90                       |
| Higher education                                 | 1   | 20   | 2                        |
| Other education                                  | 21  | 355  | 14                       |
| Total  | 100 | 1722 | 218                      |

Does not include those studying outside the prison on a study permit (124 prisoners)

## Completed courses and qualifications

### Completed courses

In 2013, the prisoner data system contained 539 entries concerning the participation in courses. Of all the courses, 94 per cent were completed successfully, two per cent were failed and three per cent were interrupted (e.g. owing to lack of motivation, transfer to another prison or ward, release). The number of courses entered in the prisoner data system was 219 courses lower than in 2012.

There is not much data available on those prisoners, who study outside the prison on a study permit, because all prisons do not make any entries concerning the studies done outside the prison in the education data page of the prisoner data system.

### Completed qualifications

In 2013, six prisoners completed the basic education syllabus (ten prisoners in 2012), five prisoners received the general upper secondary school certificate (only one in 2012) and seven passed the matriculation examination (only two in 2012). A vocational upper secondary qualification was completed by 26 prisoners and a further vocational qualification by three in 2013



(13 and 5 in 2012). In total, twelve of the vocational qualifications were completed in apprenticeship training.

All in all, 47 qualifications were completed, which was considerably more than in 2012, when the amount was 33. In reality, the number of completed qualifications may be even higher because only about half of the prisons had entered the qualifications in the education data page of the prisoner data system.

**Table B. Completed qualifications in 2013**

| <b>Name of the qualification</b>           | <b>Number of completed</b> |
|--|----------------------------|
| Vocational upper secondary qualification   | 26                         |
| Further vocational qualification           | 3                          |
| General upper secondary school certificate | 5                          |
| Basic education syllabus                   | 6                          |
| Matriculation examination                  | 7                          |
| Total                                      | 47                         |

### **Manner of completion**

The prisoners can complete their studies in different manners. It is preferred that as many prisoners as possible would take part in group education because it increases the prisoners' social skills. The prisoners can then also influence the contents of the studies if possible.

All prisoners cannot take part in group education mostly for safety reasons or because group education is not arranged in the prison. For those prisoners, basic education and general upper secondary education studies are available in the form of distance learning. Distance learning can also be applied to, for example, courses provided by the KVS Distance Education Institute and higher education courses. Nine prisoners took part in education arranged by the Finnish non-formal adult education associations (ten in 2012) and all of them completed the studies in the form of distance learning.

In 2013, approximately every fourth of the studying prisoners studied independently in the form of distance learning and 75 per cent studied in a group.

## Educational needs of prisoners

Imprisonment is a planned process. An assessment centre prepares a sentence plan for each prisoner. The sentence plan is based on an evaluation of the factors increasing the prisoner's risk of recidivism and the factors supporting the prisoner to live without crime. The purpose of the activities arranged in prisons is to increase the prisoners' abilities to reintegrate into society as its full members.

Education is an essential instrument in the prisoners' overall rehabilitation. It can give the prisoners means to grow and develop as a person. The educational needs of the prisoners have to be taken into account when drawing up their sentence plans. The educational needs are influenced by, among other things, the prisoners' prior educational background as well as the employment and educational situation before imprisonment. The prisoners' wishes are also significant from the perspective of motivation but they do not necessarily mean the same as educational needs. The prisoners' other needs from the point of view of reducing the individual risk of recidivism are also taken into account when assessing the educational needs.

The lack of education or professional skills is a criminogenic factor. Therefore, the prisoners' risk of reoffending can be reduced with the help of education. Education can also promote the prisoners' adjustment to society by improving their abilities needed in society and, thus, help to implement the goal set for imprisonment in the law.



**Table 1. Prisoners in prisons according to gender, prisoner group and prison type at the beginning and end of 2013**

| Prison type                         | Registered in prison |       |                     |       |                        |       |                  |       |
|-------------------------------------|----------------------|-------|---------------------|-------|------------------------|-------|------------------|-------|
|                                     | Total                |       | Sentenced prisoners |       | Fine default prisoners |       | Remand prisoners |       |
|                                     |                      | Women | Total               | Women | Total                  | Women | Total            | Women |
| <b>At the beginning of the year</b> |                      |       |                     |       |                        |       |                  |       |
| <b>All prisons</b>                  | 3134                 | 226   | 2491                | 180   | 37                     | 1     | 606              | 45    |
| Closed prisons                      | 2285                 | 137   | 1645                | 91    | 34                     | 1     | 606              | 45    |
| Open prisons                        | 849                  | 89    | 846                 | 89    | 3                      | 0     | 0                | 0     |
|                                     |                      |       |                     |       |                        |       |                  |       |
| <b>At the end of the year</b>       |                      |       |                     |       |                        |       |                  |       |
| <b>All prisons</b>                  | 3011                 | 222   | 2375                | 170   | 44                     | 3     | 592              | 49    |
| Closed prisons                      | 2161                 | 150   | 1527                | 98    | 42                     | 3     | 592              | 49    |
| Open prisons                        | 850                  | 72    | 848                 | 72    | 2                      | 0     | 0                | 0     |

**Table 2. Average daily number of prisoners according to prisoner group in 2004–2013**

|             | Sentenced prisoners | Fine default prisoners | Remand prisoners | Juvenile prisoners | Prisoners in pre-ventive detention | Total | Women | Women's share of all prisoners |
|-------------|---------------------|------------------------|------------------|--------------------|------------------------------------|-------|-------|--------------------------------|
| <b>2004</b> | 2 928               | 81                     | 473              | 72                 | 23                                 | 3 577 | 206   | 6                              |
| <b>2005</b> | 3 104               | 179                    | 519              | 63                 | 23                                 | 3 888 | 242   | 6                              |
| <b>2006</b> | 3 126               | 189                    | 463              | -                  | -                                  | 3 778 | 246   | 7                              |
| <b>2007</b> | 2 911               | 134                    | 506              | -                  | -                                  | 3 551 | 244   | 7                              |
| <b>2008</b> | 2 845               | 121                    | 559              | -                  | -                                  | 3 526 | 232   | 7                              |
| <b>2009</b> | 2 840               | 83                     | 569              | -                  | -                                  | 3 492 | 246   | 7                              |
| <b>2010</b> | 2 635               | 57                     | 599              | -                  | -                                  | 3 291 | 246   | 7                              |
| <b>2011</b> | 2 612               | 53                     | 598              | -                  | -                                  | 3 262 | 234   | 7                              |
| <b>2012</b> | 2 561               | 49                     | 626              | -                  | -                                  | 3 236 | 224   | 7                              |
| <b>2013</b> | 2 549               | 48                     | 578              | -                  | -                                  | 3 175 | 242   | 8                              |

**Table 3. Average number of under 21-year-old remand and sentenced prisoners in 2004–2013**

|             | 15–17 years old | 18–20 years old | Under 21 years old in total | All prisoners | Young prisoners' share of all prisoners |
|-------------|-----------------|-----------------|-----------------------------|---------------|---|
| <b>2004</b> | 8               | 110             | 118                         | 3 577         | 3,3                                     |
| <b>2005</b> | 6               | 93              | 99                          | 3 888         | 2,5                                     |
| <b>2006</b> | 6               | 90              | 96                          | 3 778         | 2,5                                     |
| <b>2007</b> | 5               | 82              | 87                          | 3 551         | 2,5                                     |
| <b>2008</b> | 5               | 90              | 95                          | 3 526         | 2,7                                     |
| <b>2009</b> | 6               | 87              | 93                          | 3 492         | 2,7                                     |
| <b>2010</b> | 7               | 72              | 79                          | 3 291         | 2,4                                     |
| <b>2011</b> | 10              | 70              | 80                          | 3 262         | 2,5                                     |
| <b>2012</b> | 6               | 79              | 85                          | 3 236         | 2,6                                     |
| <b>2013</b> | 8               | 74              | 82                          | 3 175         | 2,6                                     |

**Table 4. Sentenced persons arriving in prison from freedom according to prisoner group, gender and prison type in 2013**

| Prisoner group                | All prisons |       |       | Closed prisons |       |       | Open prisons |       |       |
|-------------------------------|-------------|-------|-------|----------------|-------|-------|--------------|-------|-------|
|                               | Men         | Women | Total | Men            | Women | Total | Men          | Women | Total |
| <b>From freedom in total</b>  | 5 255       | 554   | 5 809 | 4 957          | 547   | 5 504 | 298          | 7     | 305   |
| <b>Fine default prisoners</b> | 1 014       | 165   | 1 179 | 1 000          | 165   | 1 165 | 14           | 0     | 14    |
| <b>Sentenced prisoners</b>    | 2 420       | 220   | 2 640 | 2 136          | 213   | 2 349 | 284          | 7     | 291   |
| 15–17 years old               | 1           | 0     | 1     | 1              | 0     | 1     | 0            | 0     | 0     |
| 18–20 years old.              | 49          | 4     | 53    | 43             | 4     | 47    | 6            | 0     | 6     |
| 21– years old                 | 2 370       | 216   | 2 586 | 2 092          | 209   | 2 301 | 278          | 7     | 285   |
| <b>Remand prisoners</b>       | 1 821       | 169   | 1 990 | 1 821          | 169   | 1 990 | 0            | 0     | 0     |
| 15–17 years old               | 22          | 0     | 22    | 22             | 0     | 22    | 0            | 0     | 0     |
| 18–20 years old               | 160         | 5     | 165   | 160            | 5     | 165   | 0            | 0     | 0     |
| 21– years old                 | 1 639       | 164   | 1 803 | 1 639          | 164   | 1 803 | 0            | 0     | 0     |

**Table 5. Sentenced persons arriving in prison from freedom according to prisoner group in 2004–2013**

|             | Sentenced prisoners |       | Fine default prisoners |       | Remand prisoners |       | Totals |       |
|-------------|---------------------|-------|------------------------|-------|------------------|-------|--------|-------|
|             | Total               | Women | Total                  | Women | Total            | Women | Total  | Women |
| <b>2004</b> | 3 863               | 213   | 867                    | 84    | 1 845            | 137   | 6 575  | 434   |
| <b>2005</b> | 3 779               | 200   | 1 843                  | 235   | 1 930            | 136   | 7 552  | 571   |
| <b>2006</b> | 3 496               | 212   | 2 098                  | 264   | 1 698            | 132   | 7 292  | 608   |
| <b>2007</b> | 3 568               | 236   | 1 856                  | 244   | 1 879            | 135   | 7 303  | 615   |
| <b>2008</b> | 3 539               | 217   | 1 852                  | 229   | 1 930            | 143   | 7 321  | 589   |
| <b>2009</b> | 3 469               | 251   | 1 627                  | 185   | 1 963            | 163   | 7 059  | 599   |
| <b>2010</b> | 3 244               | 243   | 1 303                  | 150   | 1 998            | 181   | 6 545  | 574   |
| <b>2011</b> | 3 097               | 225   | 1 277                  | 166   | 2 062            | 152   | 6 436  | 543   |
| <b>2012</b> | 2 744               | 200   | 1 135                  | 130   | 2 187            | 157   | 6 066  | 487   |
| <b>2013</b> | 2 640               | 220   | 1 179                  | 165   | 1 990            | 169   | 5 809  | 554   |

**Table 6. Released prisoners according to grounds for release, gender and prison type in 2013**

|  | Prison type    |       |       |              |       |       |             |       |       |
|--|----------------|-------|-------|--------------|-------|-------|-------------|-------|-------|
|  | Closed prisons |       |       | Open prisons |       |       | All prisons |       |       |
|  | Men            | Women | Total | Men          | Women | Total | Men         | Women | Total |
| <b>Released prisoners in total</b>   | 3 976          | 421   | 4 397 | 1 326        | 128   | 1 454 | 5 302       | 549   | 5 851 |
| <b>1. Sentence served completely</b>   | 966            | 159   | 1 125 | 53           | 4     | 57    | 1 019       | 163   | 1 182 |
| Fine default prisoners   | 951            | 156   | 1 107 | 40           | 3     | 43    | 991         | 159   | 1 150 |
| Sentenced prisoners  | 15             | 3     | 18    | 13           | 1     | 14    | 28          | 4     | 32    |
| <b>2. Pardon of the President of the Republic from further serving of sentence</b> | 0              | 0     | 0     | 0            | 0     | 0     | 0           | 0     | 0     |
| <b>3. Released on parole</b>   | 1 975          | 170   | 2 145 | 1 265        | 123   | 1 388 | 3 240       | 293   | 3 533 |
| By pardon of the President of the Republic   | 0              | 0     | 0     | 0            | 0     | 0     | 0           | 0     | 0     |
| By decision of the prison director   | 1 974          | 170   | 2 144 | 1 259        | 122   | 1 381 | 3 233       | 292   | 3 525 |
| By decision of the Helsinki Court of Appeal  | 1              | 0     | 1     | 6            | 1     | 7     | 7           | 1     | 8     |
| By decision of the Hague International Criminal Court                              | 0              | 0     | 0     | 0            | 0     | 0     | 0           | 0     | 0     |
| <b>4. Released from remand imprisonment</b>  | 1 023          | 91    | 1 114 | 0            | 0     | 0     | 1 023       | 91    | 1 114 |
| Charge dismissed   | 3              | 0     | 3     | 0            | 0     | 0     | 3           | 0     | 3     |
| Hearing postponed  | 1              | 0     | 1     | 0            | 0     | 0     | 1           | 0     | 1     |
| Sentenced to unconditional imprisonment but released                               | 75             | 7     | 82    | 0            | 0     | 0     | 75          | 7     | 82    |
| Sentenced to conditional imprisonment  | 183            | 15    | 198   | 0            | 0     | 0     | 183         | 15    | 198   |
| Other reason   | 761            | 69    | 830   | 0            | 0     | 0     | 761         | 69    | 830   |
| <b>5. Other grounds</b>  | 12             | 1     | 13    | 8            | 1     | 9     | 20          | 2     | 22    |
| Dead   |                |       |       |              |       |       |             |       |       |
| Enforcement interrupted  | 14             | 0     | 14    | 2            | 0     | 2     | 16          | 0     | 16    |
| Transferred to another country   | 61             | 9     | 70    | 2            | 1     | 3     | 63          | 10    | 73    |

**Table 7. Released sentenced prisoners according to served sentence term, gender and prison type in 2013**

| Served sentence term        | Prison type    |            |              |              |             |              |              |            |              |
|-----------------------------|----------------|------------|--------------|--------------|-------------|--------------|--------------|------------|--------------|
|                             | Closed prisons |            |              | Open prisons |             |              | All prisons  |            |              |
|                             | Men            | Women      | Total        | Men          | Women       | Total        | Men          | Women      | Total        |
| <b>Total</b>                | <b>1 999</b>   | <b>173</b> | <b>2 172</b> | <b>1 285</b> | <b>125</b>  | <b>1 410</b> | <b>3 284</b> | <b>298</b> | <b>3 582</b> |
| -1 month                    | 284            | 50         | 334          | 113          | 7           | 120          | 397          | 57         | 454          |
| over 1 month<br>- 2 months  | 384            | 40         | 424          | 207          | 10          | 217          | 591          | 50         | 641          |
| over 2 months<br>- 3 months | 210            | 17         | 227          | 114          | 7           | 121          | 324          | 24         | 348          |
| over 3 months<br>- 6 months | 300            | 25         | 325          | 215          | 21          | 236          | 515          | 46         | 561          |
| over 6 months<br>-12 months | 334            | 19         | 353          | 238          | 28          | 266          | 572          | 47         | 619          |
| over 1 year - 2 years       | 304            | 15         | 319          | 264          | 36          | 300          | 568          | 51         | 619          |
| over 2 years<br>- 4 years   | 140            | 5          | 145          | 93           | 8           | 101          | 233          | 13         | 246          |
| over 4 years                | 43             | 2          | 45           | 41           | 8           | 49           | 84           | 10         | 94           |
| <b>Average length</b>       | <b>9,2</b>     | <b>5,6</b> | <b>8,9</b>   | <b>11,3</b>  | <b>13,9</b> | <b>11,5</b>  | <b>10,0</b>  | <b>9,1</b> | <b>10,0</b>  |

**Table 8. Length of conversion sentences for unpaid fine completed in 2013**

|                 | Prisoners serving only conversion sentence for unpaid fine |            |              | Sentenced and remand prisoners serving conversion sentence for unpaid fine |           |            |
|-----------------|--|------------|--------------|--|-----------|------------|
|                 | Men  | Women      | Total        | Men  | Women     | Total      |
| At most 10 days | 473  | 76         | 549          | 107  | 8         | 115        |
| 11-30 days      | 414  | 63         | 477          | 273  | 16        | 289        |
| 31-60 days      | 97   | 21         | 118          | 95   | 12        | 107        |
| 61-90 days      | 11   | 0          | 11           | 25   | 6         | 31         |
| <b>Total</b>    | <b>995</b>   | <b>160</b> | <b>1 155</b> | <b>500</b>   | <b>42</b> | <b>542</b> |



**Table 9. Released prisoners according to prisoner group and gender in 2004–2013**

|             | Sentenced prisoners |       | Fine default prisoners |       | Remand prisoners |       | Total |       |
|-------------|---------------------|-------|------------------------|-------|------------------|-------|-------|-------|
|             | Total               | Women | Total                  | Women | Total            | Women | Total | Women |
| <b>2004</b> | 4 637               | 244   | 900                    | 85    | 785              | 90    | 6 322 | 419   |
| <b>2005</b> | 4 662               | 233   | 1 568                  | 154   | 833              | 66    | 7 063 | 453   |
| <b>2006</b> | 4 844               | 301   | 2 016                  | 264   | 812              | 67    | 7 672 | 632   |
| <b>2007</b> | 4 627               | 295   | 1 780                  | 231   | 945              | 76    | 7 352 | 602   |
| <b>2008</b> | 4 484               | 297   | 1 717                  | 218   | 995              | 77    | 7 196 | 592   |
| <b>2009</b> | 4 556               | 302   | 1 629                  | 191   | 1 061            | 92    | 7 246 | 585   |
| <b>2010</b> | 4 193               | 319   | 1 224                  | 148   | 1 089            | 102   | 6 506 | 569   |
| <b>2011</b> | 3 982               | 291   | 1 251                  | 160   | 1 125            | 101   | 6 358 | 552   |
| <b>2012</b> | 3 728               | 261   | 1 104                  | 132   | 1 241            | 82    | 6 073 | 475   |
| <b>2013</b> | 3 582               | 298   | 1 155                  | 160   | 1 114            | 91    | 5 851 | 549   |

**Table 10. Length of time served in prison (%) by released prisoners in 2004–2013**

| Time served in prison     | 2004 | 2005 | 2006 | 2007 | 2008 | 2009 | 2010 | 2011 | 2012 | 2013 |
|---------------------------|------|------|------|------|------|------|------|------|------|------|
| –1 month                  | 16   | 14   | 11   | 14   | 16   | 16   | 16   | 16   | 15   | 13   |
| over 1 month – 2 months   | 20   | 20   | 18   | 21   | 23   | 22   | 21   | 21   | 20   | 18   |
| over 2 months – 3 months  | 12   | 12   | 11   | 11   | 9    | 10   | 9    | 11   | 9    | 10   |
| over 3 months – 6 months  | 19   | 17   | 18   | 18   | 16   | 16   | 16   | 16   | 14   | 16   |
| over 6 months – 12 months | 15   | 15   | 17   | 15   | 15   | 15   | 15   | 14   | 17   | 17   |
| over 1 year – 2 years     | 12   | 13   | 15   | 14   | 13   | 13   | 15   | 14   | 15   | 17   |
| over 2 years – 4 years    | 5    | 6    | 7    | 5    | 5    | 6    | 6    | 6    | 7    | 7    |
| over 4 years              | 2    | 2    | 2    | 2    | 2    | 2    | 2    | 3    | 2    | 3    |
| Total                     | 100  | 100  | 100  | 100  | 100  | 100  | 100  | 100  | 100  | 100  |
| N                         | 4637 | 4662 | 4844 | 4627 | 4484 | 4556 | 4193 | 3982 | 3728 | 3582 |

**Table 11. Prisoners released on parole in 2004–2013**

|   | 2004         | 2005         | 2006         | 2007         | 2008         | 2009         | 2010         | 2011         | 2012         | 2013         |
|---|--------------|--------------|--------------|--------------|--------------|--------------|--------------|--------------|--------------|--------------|
| <b>Released on parole in total</b>                                | <b>4 510</b> | <b>4 579</b> | <b>4 767</b> | <b>4 567</b> | <b>4 406</b> | <b>4 485</b> | <b>4 146</b> | <b>3 935</b> | <b>3 682</b> | <b>3 533</b> |
| By decision of the prison director /board                         | 4 496        | 4 564        | 4 740        | 4 562        | 4 397        | 4 476        | 4 138        | 3 929        | 3 677        | 3 525        |
| By decision of the Criminal Sanctions Agency /Ministry of Justice | 9            | 7            | 16           | 0            | 0            | 0            | 0            | 0            | 0            | 0            |
| By pardon of the President of the Republic                        | 4            | 6            | 10           | 4            | 2            | 1            | 2            | 4            | 1            | 0            |
| By decision of the prison Court                                   | 1            | 2            | 0            |              |              |              |              |              |              |              |
| By decision of the Helsinki Court of Appeal                       |              |              |              | 1            | 6            | 7            | 6            | 2            | 4            | 8            |
| By decision of the Supreme Court                                  |              |              |              |              |              | 1            | 0            | 0            | 0            | 0            |
| By decision of the Hague International Criminal Court             |              |              | 1            |              | 1            | 0            | 0            | 0            | 0            | 0            |
| Placed under supervision  | 1 013        | 977          | 1 167        | 1 140        | 925          | 856          | 828          | 759          | 742          | 753          |

**Table 12. Number of life sentence prisoners at the beginning of the year in 1994-2014 as well as commenced life imprisonments within the year, released life sentence prisoners and average length of the served sentence in 1994-2013**

| Year | Number of life sentence prisoners at the beginning of the year | Commenced life imprisonments within the year | Released life sentence prisoners | Average length (years) of sentences served by released life sentence prisoners |
|------|--|--|----------------------------------|--|
| 1994 | 28   | 9  | 1                                | 10,4   |
| 1995 | 34   | 5  |                                  |  |
| 1996 | 39   | 12   | 1                                | 9,5  |
| 1997 | 46   | 10   |                                  |  |
| 1998 | 55   | 6  |                                  |  |
| 1999 | 59   | 3  | 2                                | 12,3   |
| 2000 | 59   | 1  | 2                                | 13,2   |
| 2001 | 60   | 9  | 2                                | 13,7   |
| 2002 | 66   | 19   | 4                                | 12,0   |
| 2003 | 74   | 24   | 2                                | 13,6   |
| 2004 | 97   | 7  | 3                                | 15,0   |
| 2005 | 104  | 21   | 2                                | 11,8   |
| 2006 | 124  | 21   | 7                                | 12,9   |
| 2007 | 136  | 13   | 3                                | 13,5   |
| 2008 | 144  | 11   | 6                                | 13,1   |
| 2009 | 151  | 13   | 8                                | 14,3   |
| 2010 | 157  | 14   | 6                                | 14,5   |
| 2011 | 164  | 15   | 2                                | 15,0   |
| 2012 | 175  | 27   | 3                                | 22,4   |
| 2013 | 200  | 14   | 6                                | 13,6   |
| 2014 | 208  |  |                                  |  |

**Table 13. Supervised probationary freedom in 2007–2013**

|      | Started | Ended | Cancelled | Cancelled % of started | In probationary freedom on average daily | Average length of probationary freedom (days) |
|------|---------|-------|-----------|------------------------|--|---|
| 2007 | 103     | 78    | 5         | 5                      | 22                                       | 80  |
| 2008 | 217     | 193   | 19        | 9                      | 50                                       | 90  |
| 2009 | 356     | 322   | 55        | 15                     | 85                                       | 88  |
| 2010 | 395     | 397   | 67        | 17                     | 102                                      | 97  |
| 2011 | 426     | 394   | 69        | 16                     | 113                                      | 100   |
| 2012 | 544     | 526   | 94        | 17                     | 150                                      | 101   |
| 2013 | 504     | 513   | 65        | 13                     | 151                                      | 108   |

**Table 14. Principal offence of sentenced prisoners on 1 May in 2004–2013 (%)**

|                                |       | 2004 | 2005 | 2006 | 2007 | 2008 | 2009 | 2010 | 2011 | 2012 | 2013 |
|--------------------------------|-------|------|------|------|------|------|------|------|------|------|------|
| Robbery                        | Total | 7    | 6    | 7    | 5    | 6    | 7    | 7    | 7    | 7    | 7    |
|                                | Women | 5    | 5    | 6    | 4    | 2    | 5    | 7    | 7    | 7    | 5    |
| Theft                          | Total | 16   | 16   | 15   | 14   | 13   | 12   | 11   | 10   | 11   | 12   |
|                                | Women | 14   | 15   | 16   | 13   | 10   | 11   | 10   | 6    | 12   | 10   |
| Other offence against property | Total | 5    | 5    | 4    | 4    | 3    | 4    | 6    | 6    | 8    | 8    |
|                                | Women | 3    | 6    | 5    | 5    | 5    | 6    | 7    | 9    | 10   | 10   |
| Homicide                       | Total | 18   | 19   | 19   | 20   | 20   | 20   | 22   | 23   | 23   | 23   |
|                                | Women | 29   | 27   | 25   | 28   | 32   | 27   | 30   | 31   | 34   | 32   |
| Other violent offence          | Total | 17   | 18   | 20   | 19   | 20   | 20   | 21   | 21   | 20   | 18   |
|                                | Women | 18   | 14   | 17   | 16   | 14   | 22   | 21   | 17   | 12   | 21   |
| Sexual offence                 | Total | 2    | 3    | 3    | 3    | 3    | 3    | 4    | 4    | 4    | 4    |
|                                | Women | 1    | 0    | 0    | 0    | 0    | 1    | 3    | 4    | 2    | 2    |
| Narcotics offence              | Total | 18   | 16   | 15   | 15   | 16   | 14   | 16   | 17   | 17   | 18   |
|                                | Women | 19   | 21   | 16   | 15   | 16   | 15   | 16   | 16   | 19   | 14   |
| Drunken driving                | Total | 12   | 13   | 12   | 14   | 13   | 14   | 12   | 10   | 9    | 9    |
|                                | Women | 7    | 11   | 11   | 10   | 11   | 9    | 5    | 6    | 3    | 6    |
| Other offence                  | Total | 4    | 4    | 4    | 6    | 6    | 6    | 3    | 2    | 2    | 2    |
|                                | Women | 4    | 1    | 3    | 10   | 9    | 4    | 2    | 4    | 1    | 1    |
| <b>Total</b>                   | Total | 100  | 100  | 100  | 100  | 100  | 100  | 100  | 100  | 100  | 100  |
|                                | Women | 100  | 100  | 100  | 100  | 100  | 100  | 100  | 100  | 100  | 100  |
| <b>N</b>                       | Total | 3107 | 3173 | 3186 | 2979 | 2865 | 2924 | 2726 | 2639 | 2615 | 2699 |
|                                | Women | 170  | 169  | 197  | 184  | 167  | 190  | 193  | 180  | 177  | 201  |

**Table 15. Age groups of sentenced prisoners on 1 May i 2004–2013 (%)**

|              |       | 2004 | 2005 | 2006 | 2007 | 2008 | 2009 | 2010 | 2011 | 2012 | 2013 |
|--------------|-------|------|------|------|------|------|------|------|------|------|------|
| 15–20 y      | Total | 3    | 2    | 2    | 2    | 1    | 3    | 2    | 1    | 2    | 2    |
|              | Women | 2    | 1    | 1    | 2    | 0    | 2    | 1    | 0    | 1    | 0    |
| 21–24 y      | Total | 13   | 12   | 13   | 10   | 10   | 11   | 9    | 8    | 8    | 8    |
|              | Women | 8    | 8    | 11   | 8    | 6    | 8    | 10   | 9    | 5    | 7    |
| 25–29 y      | Total | 20   | 21   | 20   | 21   | 18   | 18   | 19   | 20   | 19   | 19   |
|              | Women | 12   | 16   | 14   | 19   | 11   | 15   | 15   | 20   | 19   | 23   |
| 30–39 y      | Total | 33   | 33   | 33   | 34   | 35   | 33   | 33   | 33   | 35   | 34   |
|              | Women | 41   | 37   | 38   | 35   | 38   | 30   | 29   | 31   | 35   | 28   |
| 40–49 y      | Total | 19   | 20   | 21   | 21   | 23   | 22   | 23   | 22   | 22   | 22   |
|              | Women | 25   | 23   | 24   | 25   | 30   | 32   | 32   | 26   | 31   | 26   |
| 50 y –       | Total | 11   | 11   | 11   | 12   | 12   | 14   | 14   | 14   | 13   | 15   |
|              | Women | 12   | 15   | 12   | 12   | 14   | 13   | 15   | 14   | 11   | 16   |
| <b>Total</b> | Total | 100  | 100  | 100  | 101  | 100  | 100  | 100  | 100  | 100  | 100  |
|              | Women | 100  | 100  | 100  | 100  | 100  | 100  | 100  | 100  | 100  | 100  |
| <b>N</b>     | Total | 3107 | 3173 | 3186 | 2979 | 2865 | 2924 | 2726 | 2639 | 2615 | 2699 |
|              | Women | 170  | 169  | 197  | 184  | 167  | 190  | 193  | 180  | 177  | 201  |

**Table 16. Calculated length of time served in prison of sentenced prisoners on 1 May in 2004–2013 (%)**

|               |       | 2004 | 2005 | 2006 | 2007 | 2008 | 2009 | 2010 | 2011 | 2012 | 2013 |
|---------------|-------|------|------|------|------|------|------|------|------|------|------|
| < 3 months    | Total | 9    | 8    | 8    | 10   | 10   | 10   | 10   | 9    | 8    | 8    |
|               | Women | 9    | 8    | 10   | 10   | 10   | 8    | 10   | 7    | 7    | 9    |
| 3 < 6 months  | Total | 13   | 10   | 10   | 12   | 10   | 10   | 9    | 10   | 8    | 9    |
|               | Women | 11   | 10   | 9    | 11   | 8    | 14   | 6    | 12   | 6    | 9    |
| 6 < 12 months | Total | 17   | 18   | 17   | 18   | 16   | 15   | 15   | 15   | 16   | 15   |
|               | Women | 13   | 18   | 14   | 17   | 13   | 17   | 21   | 16   | 17   | 15   |
| 1 < 2 years   | Total | 23   | 24   | 25   | 23   | 24   | 25   | 24   | 25   | 25   | 26   |
|               | Women | 31   | 26   | 29   | 25   | 31   | 23   | 29   | 26   | 26   | 27   |
| 2 < 4 years   | Total | 20   | 20   | 20   | 18   | 19   | 19   | 19   | 19   | 20   | 20   |
|               | Women | 13   | 15   | 17   | 14   | 16   | 19   | 16   | 19   | 21   | 18   |
| 4 < 8 years   | Total | 13   | 14   | 14   | 14   | 15   | 14   | 14   | 15   | 13   | 12   |
|               | Women | 16   | 16   | 15   | 17   | 15   | 13   | 14   | 15   | 18   | 15   |
| 8 years –     | Total | 5    | 6    | 6    | 6    | 7    | 7    | 8    | 8    | 9    | 9    |
|               | Women | 7    | 8    | 5    | 7    | 7    | 7    | 6    | 6    | 6    | 7    |
| <b>Total</b>  | Total | 100  | 100  | 100  | 100  | 100  | 100  | 100  | 100  | 100  | 100  |
|               | Women | 100  | 100  | 100  | 100  | 100  | 100  | 100  | 100  | 100  | 100  |
| <b>N</b>      | Total | 3043 | 3092 | 3127 | 2932 | 2819 | 2892 | 2690 | 2576 | 2581 | 2662 |
|               | Women | 169  | 167  | 196  | 181  | 166  | 189  | 193  | 177  | 176  | 201  |

The table excludes prisoners whose sentence term had not yet been calculated or who were at large.

**Table 17. Number of previous prison sentences of sentenced prisoners on 1 May in 2004–2013 (%)**

|                |        | 2004 | 2005 | 2006 | 2007 | 2008 | 2009 | 2010 | 2011 | 2012 | 2013 |
|----------------|--------|------|------|------|------|------|------|------|------|------|------|
| 1st time       | Total  | 32   | 29   | 31   | 30   | 30   | 31   | 32   | 33   | 34   | 36   |
|                | Women  | 56   | 50   | 54   | 52   | 52   | 45   | 49   | 53   | 50   | 56   |
| 2nd time       | Total  | 14   | 13   | 14   | 14   | 14   | 15   | 13   | 13   | 14   | 13   |
|                | Women  | 16   | 17   | 17   | 17   | 16   | 18   | 18   | 18   | 15   | 14   |
| 3rd – 7th time | Total  | 36   | 38   | 37   | 37   | 37   | 36   | 35   | 35   | 35   | 34   |
|                | Women  | 23   | 28   | 22   | 26   | 25   | 30   | 27   | 24   | 26   | 27   |
| 8th – time     | Total  | 18   | 19   | 18   | 18   | 19   | 18   | 19   | 20   | 18   | 18   |
|                | Naisia | 5    | 6    | 8    | 5    | 7    | 7    | 6    | 4    | 9    | 4    |
| <b>Total</b>   | Total  | 100  | 100  | 100  | 100  | 100  | 100  | 100  | 100  | 100  | 100  |
|                | Women  | 100  | 100  | 100  | 100  | 100  | 100  | 100  | 100  | 100  | 100  |
| <b>N</b>       | Total  | 3079 | 3143 | 3162 | 2965 | 2854 | 2916 | 2720 | 2631 | 2609 | 2694 |
|                | Women  | 170  | 169  | 197  | 184  | 167  | 190  | 193  | 180  | 177  | 201  |

**Table 18. Average number of foreign prisoners according to prisoner group and their share of all prisoners in 2004–2013**

|             | Foreign prisoners   |                  |       | All prisoners | Foreign prisoners' share of all prisoners |
|-------------|---------------------|------------------|-------|---------------|---|
|             | Sentenced prisoners | Remand prisoners | Total |               |   |
| <b>2004</b> | 194                 | 90               | 284   | 3 577         | 8   |
| <b>2005</b> | 171                 | 111              | 282   | 3 888         | 7   |
| <b>2006</b> | 200                 | 106              | 306   | 3 778         | 8   |
| <b>2007</b> | 208                 | 99               | 307   | 3 551         | 9   |
| <b>2008</b> | 202                 | 123              | 325   | 3 526         | 9   |
| <b>2009</b> | 216                 | 154              | 370   | 3 492         | 11  |
| <b>2010</b> | 214                 | 180              | 394   | 3 291         | 12  |
| <b>2011</b> | 243                 | 201              | 444   | 3 262         | 14  |
| <b>2012</b> | 261                 | 209              | 470   | 3 236         | 15  |
| <b>2013</b> | 279                 | 185              | 464   | 3 175         | 15  |

**Table 19. Principal offence of foreign sentenced prisoners on 1 May in 2004–2013 (%)**

|                                | 2004 | 2005 | 2006 | 2007 | 2008 | 2009 | 2010 | 2011 | 2012 | 2013 |
|--------------------------------|------|------|------|------|------|------|------|------|------|------|
| Robbery                        | 4    | 8    | 9    | 7    | 9    | 7    | 9    | 8    | 3    | 5    |
| Theft                          | 6    | 11   | 5    | 11   | 5    | 11   | 15   | 13   | 15   | 16   |
| Other offence against property | 6    | 4    | 5    | 0    | 4    | 2    | 5    | 4    | 6    | 3    |
| Homicide                       | 8    | 9    | 13   | 14   | 14   | 12   | 10   | 6    | 6    | 7    |
| Other violent offence          | 5    | 6    | 6    | 10   | 9    | 5    | 7    | 7    | 11   | 7    |
| Sexual offence                 | 4    | 4    | 8    | 8    | 6    | 8    | 5    | 9    | 9    | 8    |
| Narcotics offence              | 61   | 50   | 47   | 42   | 42   | 46   | 46   | 48   | 44   | 49   |
| Drunken driving                | 0    | 1    | 2    | 2    | 4    | 5    | 2    | 1    | 4    | 3    |
| Other offence                  | 4    | 6    | 5    | 7    | 6    | 6    | 2    | 4    | 1    | 2    |
| <b>Total</b>                   | 100  | 100  | 100  | 100  | 100  | 100  | 100  | 100  | 100  | 100  |
| <b>N</b>                       | 203  | 268  | 213  | 214  | 203  | 213  | 212  | 227  | 267  | 276  |

**Table 20. Nationalities of foreign prisoners on 1 May 2013**

|                        | <b>N</b> |                       | <b>N</b>   |
|------------------------|----------|-----------------------|------------|
| Afghanistan            | 3        | Jamaica               | 1          |
| Albania                | 1        | Jordan                | 2          |
| Algeria                | 7        | Kenya                 | 1          |
| Armenia                | 1        | Kosovo                | 1          |
| Australia              | 1        | Kyrgyz Republic       | 1          |
| Belarus                | 2        | Latvia                | 4          |
| Bosnia and Herzegovina | 3        | Liberia               | 1          |
| Bulgaria               | 1        | Lithuania             | 51         |
| Canada                 | 1        | Mexico                | 1          |
| Cameroon               | 1        | Morocco               | 4          |
| Czech Republic         | 2        | Myanmar               | 1          |
| Chile                  | 1        | Poland                | 4          |
| Colombia               | 1        | Romania               | 17         |
| Dem. Rep. of the Congo | 6        | Russia                | 62         |
| Denmark                | 2        | Rwanda                | 2          |
| Dominican Republic     | 4        | Serbia and Montenegro | 4          |
| Estonia                | 132      | Somalia               | 18         |
| Ethiopia               | 2        | Spain                 | 2          |
| France                 | 1        | Sweden                | 12         |
| Gambia                 | 4        | Tunisia               | 2          |
| Germany                | 5        | Turkey                | 3          |
| Great Britain          | 3        | Ukraine               | 1          |
| Greece                 | 1        | Vietnam               | 3          |
| India                  | 1        | Zambia                | 1          |
| Iran                   | 7        | Stateless             | 18         |
| Iraq                   | 13       | No knowledge          | 14         |
| Italy                  | 1        | <b>TOTAL</b>          | <b>458</b> |



**Table 21. Prison leaves in 2004–2013**

|             | Applied | Granted |    | Cancelled |   | Used   |    | Conditions fulfilled |    | Conditions breached |     |
|-------------|---------|---------|----|-----------|---|--------|----|----------------------|----|---------------------|-----|
|             | N       | N       | %  | N         | % | N      | %  | N                    | %  | N                   | %   |
| <b>2004</b> | 17 320  | 12 813  | 74 | 181       | 1 | 12 632 | 99 | 11 771               | 93 | 861                 | 6,8 |
| <b>2005</b> | 18 578  | 13 700  | 74 | 170       | 1 | 13 530 | 99 | 12 658               | 94 | 869                 | 6,4 |
| <b>2006</b> | 18 325  | 13 283  | 72 | 209       | 2 | 13 074 | 98 | 12 181               | 93 | 893                 | 6,8 |
| <b>2007</b> | 15 325  | 11 166  | 73 | 273       | 2 | 10 893 | 98 | 10 263               | 94 | 630                 | 5,8 |
| <b>2008</b> | 15 183  | 11 256  | 74 | 293       | 3 | 10 963 | 97 | 10 442               | 95 | 521                 | 4,8 |
| <b>2009</b> | 15 728  | 11 555  | 73 | 342       | 3 | 11 213 | 97 | 10 726               | 96 | 487                 | 4,3 |
| <b>2010</b> | 13 997  | 10 669  | 76 | 242       | 2 | 10 427 | 98 | 9 932                | 95 | 495                 | 4,7 |
| <b>2011</b> | 14 768  | 11 016  | 75 | 293       | 3 | 10 723 | 97 | 10 256               | 96 | 467                 | 4,4 |
| <b>2012</b> | 14 749  | 10 984  | 74 | 318       | 3 | 10 666 | 97 | 10 212               | 96 | 454                 | 4,3 |
| <b>2013</b> | 15 921  | 11 829  | 74 | 399       | 3 | 11 430 | 97 | 10 921               | 96 | 509                 | 4,5 |

**Table 22. Escapes and unauthorised leaves in 2004–2013**

|             | Escapes |                     |                          | Unauthorised leaves from open prisons | Unauthorised leaves from rehabilitation institutions* |
|-------------|---------|---------------------|--------------------------|---------------------------------------|---|
|             | Total   | From closed prisons | From inside prison walls |                                       |   |
| <b>2004</b> | 22      | 19                  | 1                        | 27                                    |   |
| <b>2005</b> | 25      | 21                  | 10                       | 18                                    |   |
| <b>2006</b> | 14      | 13                  | 0                        | 43                                    | 3   |
| <b>2007</b> | 8       | 6                   | 0                        | 51                                    | 9   |
| <b>2008</b> | 16      | 14                  | 8                        | 55                                    | 9   |
| <b>2009</b> | 17      | 13                  | 1                        | 67                                    | 4   |
| <b>2010</b> | 12      | 10                  | 1                        | 54                                    | 9   |
| <b>2011</b> | 12      | 7                   | 1                        | 82                                    | 5   |
| <b>2012</b> | 17      | 11                  | 6                        | 62                                    | 15  |
| <b>2013</b> | 15      | 9                   | 5                        | 56                                    | 16  |

\* Before 1 October 2006, unauthorised leaves from rehabilitation institutions were considered escapes.

**Table 23. Prisoners' use of time in 2004–2013 (%)**

|                                       | 2004 | 2005 | 2006 | 2007 | 2008 | 2009 | 2010 | 2011 | 2012 | 2013 |
|---------------------------------------|------|------|------|------|------|------|------|------|------|------|
| Production work                       | 19   | 18   | 19   | 17   | 17   | 15   | 15   | 15   | 15   | 13   |
| Real estate maintenance               | 11   | 11   | 10   | 9    | 9    | 9    | 9    | 9    | 9    | 10   |
| Open prison work                      | 4    | 3    | 4    | 5    | 5    | 4    | 5    | 5    | 5    | 5    |
| Domestic care                         | 6    | 5    | 4    | 3    | 3    | 3    | 2    | 3    | 3    | 3    |
| Work activities in total              | 40   | 37   | 37   | 34   | 34   | 31   | 32   | 32   | 32   | 31   |
| Education                             | 10   | 8    | 9    | 9    | 9    | 9    | 9    | 8    | 10   | 8    |
| Other activities                      | 8    | 9    | 10   | 6    | 6    | 7    | 8    | 9    | 10   | 10   |
| <b>Activities in total</b>            | 58   | 54   | 56   | 49   | 49   | 47   | 49   | 49   | 52   | 50   |
| Sick                                  | 5    | 5    | 5    | 5    | 5    | 5    | 4    | 4    | 4    | 3    |
| Not placed in activities              | 18   | 21   | 28   | 37   | 37   | 38   | 38   | 38   | 36   | 38   |
| Other passive time                    | 19   | 20   | 11   | 9    | 9    | 10   | 9    | 9    | 8    | 8    |
| <b>Not in activities in total</b>     | 42   | 46   | 44   | 51   | 51   | 52   | 51   | 51   | 48   | 50   |
| Prisoners in work activities av. /day | 1450 | 1465 | 1448 | 1233 | 1199 | 1081 | 1040 | 1047 | 1060 | 1012 |
| Prisoners in activities av. /day      | 2071 | 2098 | 2125 | 1698 | 1760 | 1668 | 1597 | 1589 | 1739 | 1593 |
| Prisoners in total av. /day           | 3577 | 3888 | 3777 | 3551 | 3526 | 3492 | 3291 | 3262 | 3333 | 3157 |

**Table 24. Prisoners and prisons in 1975–2013**

| Years | Daily average number of prisoners |       |                        |                  |                   | Sentenced persons arriving in prison from freedom |                        |                |                           |                   |                | Released from prison | Prisons 31 December | Available prison places |                       |
|-------|-----------------------------------|-------|------------------------|------------------|-------------------|---|------------------------|----------------|---------------------------|-------------------|----------------|----------------------|---------------------|-------------------------|-----------------------|
|       | Total                             | Women | Fine default prisoners | Remand prisoners | Foreign prisoners | Total   | As sentenced prisoners |                | As fine default prisoners | Tutkinta-vangiksi |                |                      |                     | In all prisons          | In closed prisons (%) |
|       |                                   |       |                        |                  |                   |   | Total                  | Under 21 y old |                           | Total             | Under 21 y old |                      |                     |                         |                       |
| 1975  | 5 452                             | 115   | 120                    | 808              | 24                | 13 453  | 7 750                  |                | 1 004                     | 4 529             |                | 12 969               | 18                  | 4 451                   | 77                    |
| 1976  | 5 596                             | 130   | 119                    | 770              | 11                | 12 999  | 8 203                  | 525            | 919                       | 3 689             |                | 12 937               | 18                  | 4 312                   | 77                    |
| 1977  | 5 555                             | 132   | 118                    | 734              | 14                | 11 939  | 6 966                  | 501            | 1 068                     | 3 709             | 526            | 12 179               | 18                  | 4 414                   | 75                    |
| 1978  | 5 399                             | 147   | 169                    | 673              | 12                | 11 183  | 6 045                  | 443            | 1 564                     | 3 393             | 534            | 11 335               | 18                  | 4 501                   | 75                    |
| 1979  | 5 216                             | 146   | 152                    | 638              | 10                | 10 577  | 5 621                  | 365            | 1 614                     | 3 193             | 484            | 10 860               | 18                  | 4 483                   | 75                    |
| 1980  | 5 088                             | 135   | 135                    | 546              | 8                 | 10 114  | 5 548                  | 313            | 1 288                     | 3 120             | 493            | 10 206               | 18                  | 4 543                   | 73                    |
| 1981  | 4 883                             | 142   | 135                    | 553              | 8                 | 9 840   | 5 080                  | 291            | 1 470                     | 3 117             | 447            | 10 197               | 18                  | 4 618                   | 73                    |
| 1982  | 4 766                             | 135   | 128                    | 582              | 12                | 10 194  | 5 209                  | 320            | 1 347                     | 3 459             | 540            | 10 200               | 18                  | 4 665                   | 73                    |
| 1983  | 4 709                             | 161   | 150                    | 571              | 8                 | 10 132  | 4 966                  | 360            | 1 595                     | 3 327             | 588            | 10 183               | 19                  | 4 629                   | 73                    |
| 1984  | 4 524                             | 153   | 138                    | 536              | 10                | 9 671   | 5 204                  | 390            | 1 299                     | 3 114             | 730            | 9 884                | 18                  | 4 695                   | 74                    |
| 1985  | 4 411                             | 137   | 113                    | 500              | 15                | 9 307   | 5 277                  | 408            | 1 161                     | 2 846             | 672            | 9 516                | 18                  | 4 693                   | 74                    |
| 1986  | 4 219                             | 126   | 132                    | 510              | 11                | 9 216   | 5 010                  | 297            | 1 337                     | 2 867             | 402            | 9 240                | 18                  | 4 738                   | 72                    |
| 1987  | 4 175                             | 127   | 66                     | 468              | 12                | 9 467   | 5 392                  | 285            | 1 429                     | 2 646             | 438            | 9 744                | 19                  | 4 716                   | 75                    |
| 1988  | 3 972                             | 125   | 91                     | 421              | 11                | 9 379   | 5 096                  | 260            | 1 821                     | 2 462             | 382            | 9 707                | 21                  | 4 700                   | 75                    |
| 1989  | 3 389                             | 112   | 98                     | 350              | 11                | 8 648   | 5 237                  | 292            | 1 720                     | 1 691             | 205            | 9 272                | 21                  | 4 739                   | 75                    |
| 1990  | 3 441                             | 109   | 95                     | 372              | 20                | 8 831   | 5 349                  | 201            | 1 556                     | 1 926             | 325            | 8 561                | 21                  | 4 214                   | 73                    |
| 1991  | 3 467                             | 110   | 137                    | 293              | 28                | 8 874   | 5 411                  | 232            | 2 016                     | 1 447             | 247            | 9 183                | 22                  | 4 210                   | 71                    |
| 1992  | 3 511                             | 110   | 189                    | 263              | 43                | 9 851   | 5 769                  | 268            | 2 557                     | 1 525             | 248            | 9 755                | 23                  | 4 220                   | 72                    |
| 1993  | 3 421                             | 119   | 245                    | 248              | 48                | 9 435   | 5 055                  | 234            | 2 944                     | 1 436             | 274            | 9 593                | 24                  | 4 286                   | 73                    |
| 1994  | 3 275                             | 122   | 221                    | 259              | 57                | 8 711   | 4 424                  | 205            | 2 661                     | 1 626             | 306            | 8 984                | 25                  | 4 102                   | 72                    |
| 1995  | 3 248                             | 133   | 173                    | 289              | 73                | 7 755   | 3 910                  | 169            | 2 273                     | 1 572             | 298            | 7 661                | 24                  | 4 095                   | 69                    |
| 1996  | 3 197                             | 149   | 132                    | 300              | 94                | 6 594   | 3 254                  | 172            | 1 703                     | 1 637             | 279            | 7 028                | 24                  | 3 907                   | 71                    |
| 1997  | 2 974                             | 144   | 119                    | 295              | 116               | 6 201   | 2 937                  | 134            | 1 671                     | 1 593             | 205            | 6 314                | 24                  | 3 827                   | 71                    |
| 1998  | 2 809                             | 140   | 96                     | 292              | 130               | 5 803   | 2 982                  | 120            | 1 318                     | 1 503             | 198            | 5 883                | 23                  | 3 508                   | 71                    |
| 1999  | 2 743                             | 126   | 102                    | 354              | 138               | 5 838   | 2 858                  | 113            | 1 391                     | 1 589             | 145            | 5 972                | 23                  | 3 494                   | 71                    |
| 2000  | 2 855                             | 144   | 121                    | 376              | 173               | 6 561   | 3 312                  | 122            | 1 581                     | 1 668             | 220            | 6 272                | 22                  | 3 357                   | 71                    |
| 2001  | 3 135                             | 159   | 149                    | 457              | 248               | 6 832   | 3 248                  | 184            | 1 698                     | 1 886             | 278            | 6 516                | 22                  | 3 399                   | 71                    |
| 2002  | 3 433                             | 204   | 190                    | 478              | 293               | 7 451   | 3 452                  | 106            | 2 156                     | 1 843             | 219            | 7 245                | 22                  | 3 437                   | 72                    |
| 2003  | 3 578                             | 205   | 198                    | 492              | 291               | 7 654   | 3 520                  | 123            | 2 223                     | 1 911             | 211            | 7 511                | 21                  | 3 286                   | 76                    |
| 2004  | 3 577                             | 206   | 81                     | 473              | 284               | 6 575   | 3 863                  | 129            | 867                       | 1 845             | 189            | 6 322                | 21                  | 3 479                   | 72                    |
| 2005  | 3 888                             | 242   | 179                    | 519              | 282               | 7 552   | 3 779                  | 95             | 1 843                     | 1 930             | 178            | 7 063                | 21                  | 3 460                   | 73                    |
| 2006  | 3 778                             | 246   | 189                    | 463              | 306               | 7 292   | 3 496                  | 72             | 2 098                     | 1 698             | 155            | 7 672                | 26                  | 3 607                   | 71                    |
| 2007  | 3 551                             | 244   | 134                    | 506              | 307               | 7 303   | 3 568                  | 57             | 1 856                     | 1 879             | 177            | 7 352                | 26                  | 3 540                   | 71                    |
| 2008  | 3 526                             | 232   | 121                    | 559              | 325               | 7 321   | 3 539                  | 88             | 1 852                     | 1 930             | 224            | 7 196                | 26                  | 3 517                   | 72                    |
| 2009  | 3 492                             | 246   | 83                     | 569              | 370               | 7 059   | 3 469                  | 104            | 1 627                     | 1 963             | 180            | 7 246                | 26                  | 3 298                   | 70                    |
| 2010  | 3 291                             | 246   | 57                     | 599              | 394               | 6 545   | 3 244                  | 83             | 1 303                     | 1 998             | 186            | 6 506                | 28                  | 3 113                   | 67                    |
| 2011  | 3 262                             | 234   | 53                     | 598              | 444               | 6 436   | 3 097                  | 80             | 1 277                     | 2 062             | 200            | 6 358                | 27                  | 3 092                   | 67                    |
| 2012  | 3 236                             | 224   | 49                     | 626              | 470               | 6 066   | 2 744                  | 65             | 1 135                     | 2 187             | 215            | 6 073                | 26                  | 3 089                   | 71                    |
| 2013  | 3 175                             | 242   | 48                     | 578              | 464               | 5 809   | 2 640                  | 54             | 1 179                     | 1 990             | 187            | 5 851                | 26                  | 3 089                   | 70                    |

**Table 25. Recidivism of sentenced prisoners released in 2003–2007 (%) within a five-year follow-up period according to gender, age and previous prison sentences**

|                                  |        | Year of release |       |       |       |       | 2008  |
|----------------------------------|--------|-----------------|-------|-------|-------|-------|-------|
|                                  |        | 2003            | 2004  | 2005  | 2006  | 2007  |       |
| <b>Total</b>                     |        | 69              | 69    | 67    | 64    | 64    | 61    |
| <b>Gender</b>                    | Man    | 70              | 70    | 68    | 65    | 65    | 62    |
|                                  | Woman  | 56              | 58    | 57    | 56    | 50    | 48    |
| <b>Age when released</b>         | 15–<18 | 100             | 88    | 100   | 100   | 100   | 67    |
|                                  | 18–<21 | 87              | 86    | 83    | 79    | 82    | 80    |
|                                  | 21–<30 | 76              | 77    | 74    | 72    | 73    | 72    |
|                                  | 30–<40 | 72              | 71    | 70    | 67    | 67    | 64    |
|                                  | 40–<50 | 62              | 62    | 59    | 59    | 56    | 53    |
|                                  | 50–    | 47              | 50    | 50    | 44    | 40    | 40    |
| <b>Previous prison sentences</b> | 0      | 54              | 54    | 52    | 49    | 47    | 45    |
|                                  | 1      | 67              | 71    | 66    | 63    | 63    | 60    |
|                                  | 2–4    | 76              | 76    | 75    | 72    | 68    | 69    |
|                                  | 5–     | 80              | 81    | 78    | 78    | 79    | 75    |
| <b>Total N</b>                   |        | 4 158           | 4 211 | 4 360 | 4 558 | 4 310 | 4 162 |

**Table 26. Average daily number of community sanction clients in 2004–2013**

|             | Supervision of conditionally sentenced young offenders | Juvenile punishment | Community service | Supervision of parolees | Monitoring sentence | Total |
|-------------|--|---------------------|-------------------|-------------------------|---------------------|-------|
| <b>2004</b> | 1630   | 21                  | 1611              | 1357                    |                     | 4619  |
| <b>2005</b> | 1572   | 30                  | 1752              | 1437                    |                     | 4791  |
| <b>2006</b> | 1428   | 28                  | 1650              | 1486                    |                     | 4593  |
| <b>2007</b> | 1326   | 17                  | 1672              | 1785                    |                     | 4800  |
| <b>2008</b> | 1246   | 15                  | 1679              | 1772                    |                     | 4713  |
| <b>2009</b> | 1208   | 10                  | 1559              | 1532                    |                     | 4307  |
| <b>2010</b> | 1214   | 12                  | 1428              | 1316                    |                     | 3970  |
| <b>2011</b> | 1178   | 14                  | 1490              | 1177                    |                     | 3859  |
| <b>2012</b> | 1084   | 10                  | 1458              | 1074                    | 18                  | 3645  |
| <b>2013</b> | 908  | 7                   | 1344              | 1036                    | 29                  | 3324  |

**Table 27. Enforcement of community service in 2004–2013**

|  | 2004    | 2005    | 2006    | 2007    | 2008    | 2009    | 2010    | 2011    | 2012    | 2013    |
|--|---------|---------|---------|---------|---------|---------|---------|---------|---------|---------|
| Requested suitability assessments                          | 8440    | 7761    | 7201    | 6614    | 6828    | 6138    | 5695    | 5624    | 5357    | 4589    |
| Prepared suitability assessments*                          | 6380    | 5873    | 4852    | 5260    | 5292    | 4893    | 4250    | 3929    | 4089    | 3610    |
| Given positive statements                                  | 5085    | 4733    | 4048    | 4187    | 4500    | 3980    | 3599    | 3358    | 3414    | 3124    |
| Given positive statements %                                | 80      | 81      | 80      | 80      | 85      | 81      | 85      | 85      | 83      | 87      |
| Enforced community service sentences                       | 4021    | 3983    | 3679    | 3696    | 3609    | 3370    | 3076    | 2927    | 2741    | 2523    |
| Commenced enforcements                                     | 3711    | 3636    | 3389    | 3411    | 3430    | 3160    | 2891    | 2751    | 2704    | 2366    |
| Completed enforcements                                     | 2876    | 3044    | 2856    | 2768    | 2926    | 2804    | 2482    | 2330    | 2296    | 2086    |
| Ended sentences**  | 3363    | 3627    | 3596    | 3436    | 3598    | 3483    | 3047    | 2761    | 2827    | 2507    |
| Converted into imprisonment by a district court's decision | 712     | 674     | 662     | 621     | 595     | 581     | 505     | 402     | 482     | 373     |
| % of commenced sentences                                   | 19      | 19      | 19      | 18      | 17      | 18      | 17      | 15      | 18      | 16      |
| Served community service hours in a year                   | 271 916 | 288 355 | 278 052 | 262 617 | 268 321 | 261 096 | 231 235 | 220 440 | 225 158 | 199 514 |
| In enforcement on 31 December                              | 1592    | 1613    | 1531    | 1597    | 1530    | 1345    | 1315    | 1441    | 1302    | 1217    |
| Daily average of enforcements                              | 1611    | 1752    | 1650    | 1672    | 1679    | 1559    | 1428    | 1490    | 1458    | 1344    |

\* Does not include cases where it was not possible to prepare a statement.

\*\* Ended community service sentences include completed and converted sentences, deaths and other (the court has regarded the enforcement to be completed)

**Table 28. Supervision of parolees in 2004–2013**

|                                      | 2004 | 2005 | 2006 | 2007 | 2008 | 2009 | 2010 | 2011 | 2012 | 2013 |
|--------------------------------------|------|------|------|------|------|------|------|------|------|------|
| New supervisions in a year           | 1003 | 993  | 1179 | 1140 | 934  | 860  | 830  | 768  | 739  | 757  |
| Supervisions in total in a year      | 2393 | 2390 | 2627 | 2750 | 2788 | 2514 | 2210 | 2003 | 1860 | 1791 |
| Supervision cancelled                | 118  | 78   | 110  | 151  | 155  | 133  | 118  | 100  | 100  | 103  |
| Probationary period ended            | 399  | 369  | 410  | 511  | 805  | 842  | 766  | 693  | 658  | 594  |
| Under supervision                    | 1397 | 1448 | 1610 | 1854 | 1654 | 1380 | 1235 | 1121 | 1034 | 1035 |
| Daily average of supervised parolees | 1357 | 1437 | 1486 | 1785 | 1772 | 1532 | 1316 | 1177 | 1074 | 1036 |

**Table 29. Supervision of conditionally sentenced young offenders in 2004–2013**

|   | 2004 | 2005 | 2006 | 2007 | 2008 | 2009 | 2010 | 2011 | 2012 | 2013 |
|---|------|------|------|------|------|------|------|------|------|------|
| New supervisions in a year                  | 883  | 810  | 769  | 684  | 634  | 705  | 644  | 751  | 901  | 757  |
| Supervisions in total in a year             | 2535 | 2456 | 2169 | 2218 | 1926 | 1919 | 1873 | 1940 | 2279 | 1775 |
| Supervision cancelled                       | 111  | 122  | 77   | 63   | 57   | 44   | 51   | 47   | 40   | 22   |
| Supervision period ended                    |      |      |      |      |      |      |      | 1    | 376  | 764  |
| Probationary period ended                   | 665  | 645  | 635  | 613  | 558  | 581  | 582  | 594  | 560  | 135  |
| Under supervision                           | 1646 | 1554 | 1448 | 1292 | 1214 | 1229 | 1189 | 1378 | 1018 | 829  |
| Daily average of supervised young offenders | 1630 | 1572 | 1428 | 1326 | 1246 | 1208 | 1214 | 1178 | 1084 | 908  |

**Table 30. Enforcement of juvenile punishment in 2005–2013**

|                                       | 2005 | 2006 | 2007 | 2008 | 2009 | 2010 | 2011 | 2012 | 2013 |
|---------------------------------------|------|------|------|------|------|------|------|------|------|
| New enforcements                      | 33   | 34   | 23   | 16   | 10   | 18   | 15   | 10   | 6    |
| Enforcements in total                 | 54   | 66   | 47   | 34   | 22   | 25   | 29   | 24   | 12   |
| Complete juvenile punishments         | 11   | 27   | 26   | 14   | 11   | 12   | 12   | 10   | 3    |
| Converted into imprisonment           | 3    | 3    | 2    | 3    | 3    | 1    | 2    | 2    | 2    |
| Daily average of juvenile punishments | 32   | 24   | 18   | 12   | 10   | 12   | 14   | 10   | 7    |

**Table 31. Enforcement of monitoring sentence in 2012–2013**

|  | 2012 | 2013 |
|--|------|------|
| Requested monitoring sentence statements                   |      | 949  |
| Prepared monitoring sentence statements                    |      | 603  |
| Given positive statements                                  |      | 320  |
| Given positive statements in %                             |      | 53   |
| Enforced monitoring sentences                              | 198  | 223  |
| Commenced enforcements                                     | 143  | 196  |
| Ended  | 110  | 162  |
| Converted into imprisonment by a district court's decision | 9    | 23   |
| % of commenced sentences                                   | 8    | 14   |
| In enforcement on 31 December                              | 16   | 16   |
| Daily average of enforcements                              | 18   | 29   |

\* Does not include cases where it was not possible to prepare a statement

**Table 32. Principal offence of community sanction clients whose enforcement has ended in 2007–2013 according to sanction (%)**

|                                 | 2007 |     |      |     |       | 2008 |      |      |     |       | 2009 |      |      |     |       |
|---------------------------------|------|-----|------|-----|-------|------|------|------|-----|-------|------|------|------|-----|-------|
|                                 | SCSY | SP  | CS   | JP  | Total | SCSY | SP   | CS   | JP  | Total | SCSY | SP   | CS   | JP  | Total |
| Offence against life and health | 20   | 34  | 14   | 29  | 18    | 24   | 29   | 14   | 47  | 19    | 23   | 33   | 16   | 50  | 20    |
| Narcotics offence               | 9    | 14  | 4    | 0   | 6     | 6    | 12   | 3    | 0   | 5     | 3    | 14   | 4    | 0   | 6     |
| Drunken driving                 | 27   | 9   | 55   | 0   | 43    | 24   | 10   | 58   | 0   | 44    | 24   | 11   | 54   | 0   | 41    |
| Traffic offence                 | 4    | 3   | 2    | 0   | 3     | 3    | 3    | 2    | 6   | 2     | 2    | 3    | 3    | 0   | 3     |
| Offence against property        | 30   | 29  | 19   | 46  | 22    | 38   | 26   | 17   | 41  | 21    | 30   | 31   | 18   | 43  | 23    |
| Sexual offence                  | 2    | 3   | 1    | 0   | 1     | 2    | 3    | 1    | 0   | 2     | 2    | 3    | 1    | 0   | 1     |
| Other                           | 9    | 8   | 5    | 0   | 6     | 3    | 18   | 5    | 6   | 7     | 16   | 7    | 4    | 0   | 6     |
| Total                           | 100  | 100 | 100  | 100 | 100   | 100  | 100  | 100  | 100 | 100   | 100  | 100  | 100  | 100 | 100   |
| N                               | 770  | 897 | 3436 | 28  | 5131  | 701  | 1098 | 3619 | 17  | 5435  | 753  | 1101 | 3483 | 14  | 5351  |

|                                 | 2010 |     |      |     |       | 2011 |     |      |     |       | 2012 |     |      |     |     |       |
|---------------------------------|------|-----|------|-----|-------|------|-----|------|-----|-------|------|-----|------|-----|-----|-------|
|                                 | SCSY | SP  | CS   | JP  | Total | SCSY | SP  | CS   | JP  | Total | SCSY | SP  | CS   | JP  | MS  | Total |
| Offence against life and health | 27   | 36  | 16   | 15  | 22    | 25   | 37  | 17   | 33  | 22    | 27   | 44  | 17   | 15  | 13  | 24    |
| Narcotics offence               | 3    | 15  | 4    | 0   | 6     | 6    | 16  | 6    | 0   | 8     | 7    | 18  | 6    |     | 3   | 8     |
| Drunken driving                 | 28   | 8   | 53   | 0   | 40    | 22   | 7   | 50   | 17  | 37    | 20   | 3   | 51   | 15  | 55  | 36    |
| Traffic offence                 | 4    | 2   | 2    | 8   | 3     | 3    | 2   | 2    | 0   | 2     | 3    | 2   | 2    |     | 0   | 2     |
| Offence against property        | 32   | 31  | 20   | 77  | 24    | 36   | 29  | 19   | 33  | 24    | 37   | 26  | 19   | 69  | 14  | 24    |
| Sexual offence                  | 2    | 5   | 1    | 0   | 2     | 3    | 5   | 1    | 0   | 2     | 2    | 5   | 2    |     | 0   | 2     |
| Other                           | 4    | 2   | 3    | 0   | 3     | 4    | 4   | 5    | 17  | 4     | 4    | 2   | 3    |     | 15  | 4     |
| Total                           | 100  | 100 | 100  | 100 | 100   | 100  | 100 | 100  | 100 | 100   | 100  | 100 | 100  | 100 | 100 | 100   |
| N                               | 630  | 953 | 3047 | 13  | 4643  | 645  | 850 | 2761 | 12  | 4268  | 995  | 823 | 2827 | 13  | 101 | 4759  |

SCSY=supervision of conditionally sentenced young offenders, SP=supervision of parolees, CS=community service, JP=juvenile punishment, MS=monitoring sentence

|                                 | 2013 |     |      |     |     |       |
|---------------------------------|------|-----|------|-----|-----|-------|
|                                 | SCSY | SP  | CS   | JP  | MS  | Total |
| Offence against life and health | 27   | 39  | 17   | 20  | 9   | 22    |
| Narcotics offence               | 6    | 23  | 7    | 0   | 4   | 9     |
| Drunken driving                 | 20   | 4   | 51   | 20  | 59  | 36    |
| Traffic offence                 | 4    | 1   | 2    | 0   | 0   | 2     |
| Offence against property        | 35   | 25  | 17   | 60  | 8   | 22    |
| Sexual offence                  | 2    | 5   | 2    | 0   | 0   | 2     |
| Other                           | 5    | 3   | 5    | 0   | 21  | 5     |
| Total                           | 100  | 100 | 100  | 100 | 100 | 100   |
| N                               | 955  | 773 | 2542 | 5   | 196 | 4471  |

**Table 33. Age distribution of community sanction clients according to sanction on 1 May in 2004–2013 (%)**

|   | 15-17 | 18-20 | 21-24 | 25-29 | 30-39 | 40-49 | 50- | Total | N    |
|---|-------|-------|-------|-------|-------|-------|-----|-------|------|
| <b>Supervision of conditionally sentenced young offenders</b> |       |       |       |       |       |       |     |       |      |
| 2004  | 13    | 60    | 27    | 0     | 0     | 0     | 0   | 100   | 1660 |
| 2005  | 12    | 59    | 30    | 0     | 0     | 0     | 0   | 100   | 1586 |
| 2006  | 13    | 59    | 28    | 0     | 0     | 0     | 0   | 100   | 1442 |
| 2007  | 13    | 59    | 28    | 0     | 0     | 0     | 0   | 100   | 1318 |
| 2008  | 13    | 60    | 27    | 0     | 0     | 0     | 0   | 100   | 1247 |
| 2009  | 18    | 64    | 18    | 0     | 0     | 0     | 0   | 100   | 1078 |
| 2010  | 8     | 63    | 29    | 0     | 0     | 0     | 0   | 100   | 1102 |
| 2011  | 9     | 58    | 34    | 0     | 0     | 0     | 0   | 100   | 1042 |
| 2012  | 4     | 53    | 42    | 0     | 0     | 0     | 0   | 100   | 1146 |
| 2013  | 3     | 34    | 62    | 1     | 0     | 0     | 0   | 100   | 950  |
| <b>Supervision of parolees</b>                                |       |       |       |       |       |       |     |       |      |
| 2004  | 1     | 8     | 13    | 18    | 31    | 20    | 10  | 100   | 1344 |
| 2005  | 0     | 4     | 16    | 16    | 31    | 21    | 12  | 100   | 1452 |
| 2006  | 0     | 3     | 13    | 17    | 32    | 22    | 13  | 100   | 1456 |
| 2007  | 0     | 3     | 14    | 17    | 32    | 22    | 12  | 100   | 1751 |
| 2008  | 0     | 3     | 12    | 18    | 34    | 22    | 12  | 100   | 1796 |
| 2009  | 0     | 1     | 11    | 15    | 34    | 24    | 15  | 100   | 1475 |
| 2010  | 0     | 4     | 12    | 15    | 33    | 20    | 16  | 100   | 1277 |
| 2011  | 0     | 4     | 15    | 14    | 30    | 21    | 16  | 100   | 1210 |
| 2012  | 0     | 2     | 13    | 13    | 30    | 25    | 16  | 100   | 1096 |
| 2013  | 0     | 3     | 12    | 13    | 32    | 24    | 16  | 100   | 1035 |
| <b>Community service</b>                                      |       |       |       |       |       |       |     |       |      |
| 2004  | 0     | 7     | 18    | 18    | 25    | 19    | 13  | 100   | 1602 |
| 2005  | 0     | 7     | 18    | 16    | 25    | 19    | 15  | 100   | 1901 |
| 2006  | 0     | 5     | 19    | 19    | 24    | 19    | 14  | 100   | 1678 |
| 2007  | 0     | 5     | 17    | 15    | 27    | 21    | 15  | 100   | 1759 |
| 2008  | 0     | 4     | 19    | 17    | 25    | 20    | 15  | 100   | 1750 |
| 2009  | 0     | 2     | 15    | 21    | 27    | 19    | 16  | 100   | 1588 |
| 2010  | 0     | 6     | 16    | 20    | 28    | 19    | 12  | 100   | 1354 |
| 2011  | 0     | 4     | 12    | 20    | 30    | 19    | 15  | 100   | 1537 |
| 2012  | 0     | 3     | 7     | 19    | 28    | 19    | 23  | 100   | 1522 |
| 2013  | 0     | 2     | 13    | 17    | 30    | 20    | 19  | 100   | 1390 |
| <b>Monitoring sentence</b>                                    |       |       |       |       |       |       |     |       |      |
| 2012  | 0     | 0     | 7     | 20    | 27    | 13    | 33  | 100   | 15   |
| 2013  | 0     | 7     | 24    | 13    | 31    | 11    | 13  | 100   | 45   |



**Table 34. Community sanction clients according to gender on 1 May in 2004–2013**

|  |         | 2004  | 2005  | 2006  | 2007  | 2008  | 2009  | 2010  | 2011  | 2012  | 2013  |
|--|---------|-------|-------|-------|-------|-------|-------|-------|-------|-------|-------|
| Supervision of conditionally sentenced young offenders | Men     | 1 488 | 1 411 | 1 277 | 1 153 | 1 133 | 970   | 975   | 916   | 995   | 826   |
|  | Women   | 172   | 175   | 165   | 165   | 114   | 108   | 127   | 126   | 151   | 124   |
|  | Total   | 1 660 | 1 586 | 1 442 | 1 318 | 1 247 | 1 078 | 1 102 | 1 042 | 1 146 | 950   |
| Juvenile punishment                                    | Men     | 18    | 34    | 28    | 19    | 16    | 11    | 12    | 9     | 11    | 6     |
|  | Women   | 2     | 2     | 2     | 0     | 0     | 1     | 0     | 3     | 0     | 0     |
|  | Total   | 20    | 36    | 30    | 19    | 16    | 12    | 12    | 12    | 11    | 6     |
| Community service                                      | Men     | 1 509 | 1 760 | 1 529 | 1 601 | 1 588 | 1 414 | 1 220 | 1 362 | 1 346 | 1 210 |
|  | Women   | 93    | 136   | 149   | 158   | 162   | 174   | 134   | 175   | 176   | 180   |
|  | Total   | 1 602 | 1 896 | 1 678 | 1 759 | 1 750 | 1 588 | 1 354 | 1 537 | 1 522 | 1 390 |
| Supervision of parolees                                | Men     | 1 292 | 1 381 | 1 377 | 1 655 | 1 706 | 1 367 | 1 203 | 1 108 | 1 009 | 953   |
|  | Women   | 52    | 71    | 79    | 96    | 90    | 108   | 74    | 102   | 87    | 82    |
|  | Total   | 1 344 | 1 452 | 1 456 | 1 751 | 1 796 | 1 475 | 1 277 | 1 210 | 1 096 | 1 035 |
| Monitoring sentence                                    | Men     |       |       |       |       |       |       |       |       | 15    | 43    |
|  | Women   |       |       |       |       |       |       |       |       | 0     | 2     |
|  | Total   |       |       |       |       |       |       |       |       | 15    | 45    |
| Community sanctions in total                           | Men     | 4 307 | 4 586 | 4 211 | 4 428 | 4 443 | 3 762 | 3 410 | 3 395 | 3 376 | 3 038 |
|  | Women   | 319   | 384   | 395   | 419   | 366   | 391   | 335   | 406   | 414   | 388   |
|  | Total   | 4 626 | 4 970 | 4 606 | 4 847 | 4 809 | 4 153 | 3 745 | 3 801 | 3 790 | 3 426 |
|  | Women % | 6,9   | 7,7   | 8,6   | 8,6   | 7,6   | 9,4   | 8,9   | 10,7  | 10,9  | 11,3  |

**Table 35. Socio-economic background of offenders carrying out community service on 1 May in 2003–2013 (%)**

|                         | 2004 | 2005 | 2006 | 2007 | 2008 | 2009 | 2010 | 2011 | 2012 | 2013 |
|-------------------------|------|------|------|------|------|------|------|------|------|------|
| <b>Income</b>           |      |      |      |      |      |      |      |      |      |      |
| Studying                | 7    | 8    | 6    | 6    | 5    | 5    | 5    | 5    | 5    | 5    |
| Working                 | 29   | 29   | 31   | 30   | 35   | 30   | 27   | 27   | 29   | 28   |
| Unemployed              | 55   | 52   | 54   | 53   | 51   | 54   | 56   | 57   | 54   | 56   |
| In military service     | 1    | 1    | 0    | 1    | 0    | 0    | 0    | 0    | 0    | 0    |
| On pension              | 8    | 10   | 9    | 10   | 9    | 11   | 11   | 10   | 11   | 10   |
| Other                   |      |      |      |      |      |      | 1    | 1    | 1    | 1    |
| Total                   | 100  | 100  | 100  | 100  | 100  | 100  | 100  | 100  | 100  | 100  |
| N                       | 1602 | 1901 | 1678 | 1759 | 1750 | 1588 | 1345 | 1401 | 1303 | 1256 |
| <b>Accommodation</b>    |      |      |      |      |      |      |      |      |      |      |
| Permanent accommodation | 83   | 84   | 86   | 84   | 86   | 87   | 88   | 86   | 85   | 87   |
| Dormitory               | 2    | 1    | 1    | 2    | 1    | 1    | 1    | 1    | 1    | 1    |
| Temporary accommodation | 10   | 9    | 8    | 8    | 9    | 9    | 7    | 9    | 10   | 8    |
| Institution             | 2    | 2    | 1    | 1    | 1    | 1    | 1    | 1    | 1    | 1    |
| Homeless                | 4    | 4    | 4    | 5    | 4    | 2    | 3    | 3    | 4    | 4    |
| Total                   | 100  | 100  | 100  | 100  | 101  | 100  | 100  | 100  | 100  | 100  |
| N                       | 1602 | 1901 | 1678 | 1759 | 1750 | 1588 | 1348 | 1405 | 1312 | 1147 |

**Table 36. Socio-economic background of supervised parolees on 1 May in 2004–2013 (%)**

|                         | 2004 | 2005 | 2006 | 2007 | 2008 | 2009 | 2010 | 2011 | 2012 | 2013 |
|-------------------------|------|------|------|------|------|------|------|------|------|------|
| <b>Income</b>           |      |      |      |      |      |      |      |      |      |      |
| Studying                | 5    | 5    | 5    | 5    | 4    | 4    | 6    | 8    | 7    | 8    |
| Working                 | 15   | 13   | 13   | 16   | 17   | 19   | 19   | 21   | 21   | 22   |
| Unemployed              | 68   | 69   | 68   | 66   | 67   | 66   | 62   | 58   | 60   | 58   |
| In military service     | 0    | 0    | 0    | 0    | 0    | 0    | 0    | 0    | 0    | 0    |
| On pension              | 12   | 13   | 13   | 13   | 12   | 11   | 13   | 13   | 12   | 11   |
| Other                   |      |      | 1    |      |      |      |      | 0    | 0    | 1    |
| Total                   | 100  | 100  | 100  | 100  | 100  | 100  | 100  | 100  | 100  | 100  |
| N                       | 1344 | 1452 | 1456 | 1751 | 1796 | 1475 | 1244 | 1141 | 1011 | 953  |
| <b>Accommodation</b>    |      |      |      |      |      |      |      |      |      |      |
| Permanent accommodation | 59   | 62   | 66   | 63   | 63   | 68   | 69   | 68   | 70   | 70   |
| Dormitory               | 4    | 3    | 3    | 3    | 3    | 2    | 2    | 3    | 2    | 2    |
| Temporary accommodation | 17   | 18   | 16   | 19   | 19   | 17   | 17   | 19   | 17   | 16   |
| Institution             | 6    | 4    | 4    | 3    | 3    | 2    | 2    | 2    | 1    | 2    |
| Homeless                | 14   | 13   | 11   | 12   | 12   | 11   | 10   | 8    | 9    | 9    |
| Total                   | 100  | 100  | 100  | 100  | 100  | 100  | 100  | 100  | 100  | 100  |
| N                       | 1344 | 1452 | 1456 | 1751 | 1796 | 1475 | 1252 | 1156 | 1027 | 966  |

**Table 37. Socio-economic background of supervised conditionally sentenced young offenders on 1 May in 2004–2013 (%)**

|                         | 2004 | 2005 | 2006 | 2007 | 2008 | 2009 | 2010 | 2011 | 2012 | 2013 |
|-------------------------|------|------|------|------|------|------|------|------|------|------|
| <b>Income</b>           |      |      |      |      |      |      |      |      |      |      |
| Studying                | 30   | 31   | 29   | 28   | 24   | 24   | 26   | 24   | 25   | 24   |
| Working                 | 17   | 18   | 18   | 17   | 20   | 20   | 15   | 15   | 15   | 13   |
| Unemployed              | 48   | 49   | 50   | 48   | 49   | 50   | 51   | 54   | 54   | 55   |
| In military service     | 3    | 1    | 2    | 1    | 1    | 1    | 1    | 1    | 1    | 1    |
| On pension              | 2    | 1    | 1    | 1    | 1    | 1    | 2    | 2    | 1    | 1    |
| Other                   |      |      |      | 5    | 5    | 4    | 5    | 4    | 4    | 6    |
| Total                   | 100  | 100  | 100  | 100  | 100  | 100  | 100  | 100  | 100  | 100  |
| N                       | 1659 | 1586 | 1442 | 1318 | 1247 | 1078 | 1071 | 948  | 1008 | 894  |
| <b>Accommodation</b>    |      |      |      |      |      |      |      |      |      |      |
| Permanent accommodation | 82   | 84   | 82   | 82   | 82   | 83   | 84   | 81   | 80   | 80   |
| Dormitory               | 2    | 1    | 1    | 1    | 1    | 1    | 0    | 1    | 1    | 1    |
| Temporary accommodation | 7    | 7    | 7    | 8    | 8    | 8    | 8    | 8    | 8    | 7    |
| Institution             | 4    | 4    | 4    | 4    | 3    | 4    | 3    | 4    | 6    | 6    |
| Homeless                | 5    | 5    | 6    | 5    | 6    | 4    | 5    | 6    | 5    | 6    |
| Total                   | 100  | 100  | 100  | 100  | 100  | 100  | 100  | 100  | 100  | 100  |
| N                       | 1659 | 1586 | 1442 | 1318 | 1247 | 1078 | 1083 | 959  | 1019 | 910  |

**Table 38. Socio-economic background of offenders serving juvenile punishment on 1 May in 2004–2013 (%)**

|                         | 2004 | 2005 | 2006 | 2007 | 2008 | 2009 | 2010 | 2011 | 2012 | 2013 |
|-------------------------|------|------|------|------|------|------|------|------|------|------|
| <b>Income</b>           |      |      |      |      |      |      |      |      |      |      |
| Studying                | 12   | 34   | 24   | 11   | 31   | 33   | 42   | 33   | 18   | 17   |
| Working                 | 6    | 3    | 10   | 22   | 25   | 0    | 8    | 17   | 0    | 0    |
| Unemployed              | 65   | 35   | 42   | 50   | 38   | 50   | 42   | 33   | 36   | 83   |
| In military service     | 0    | 0    | 0    | 0    | 0    | 0    | 0    | 0    | 0    | 0    |
| On pension              | 0    | 3    | 3    | 0    | 0    | 0    | 0    | 0    | 0    | 0    |
| Other                   | 17   | 25   | 21   | 17   | 6    | 17   | 8    | 17   | 45   | 0    |
| Total                   | 100  | 100  | 100  | 100  | 100  | 100  | 100  | 100  | 100  | 100  |
| <b>Accommodation</b>    |      |      |      |      |      |      |      |      |      |      |
| Permanent accommodation | 76   | 77   | 62   | 68   | 81   | 42   | 92   | 58   | 75   | 50   |
| Dormitory               | 0    | 0    | 0    | 0    | 0    | 0    | 0    | 0    | 0    | 0    |
| Temporary accommodation | 6    | 13   | 14   | 11   | 6    | 17   | 8    | 8    | 0    | 17   |
| Institution             | 6    | 10   | 17   | 21   | 13   | 25   | 0    | 33   | 25   | 17   |
| Homeless                | 12   | 0    | 7    | 0    | 0    | 16   | 0    | 0    | 0    | 17   |
| Total                   | 100  | 100  | 100  | 100  | 100  | 100  | 100  | 100  | 100  | 100  |
| N                       | 20   | 36   | 30   | 19   | 16   | 12   | 12   | 12   | 11   | 6    |

**Table 39. Socio-economic background of offenders serving monitoring sentence on 1 May 2012-2013 (%)**

|                         | 2012 | 2013 |
|-------------------------|------|------|
| <b>Income</b>           |      |      |
| Studying                | 20   | 5    |
| Working                 | 33   | 44   |
| Unemployed              | 20   | 42   |
| In military service     | 0    | 0    |
| On pension              | 20   | 9    |
| Other                   | 7    | 0    |
| Total                   | 100  | 100  |
| N                       | 15   | 43   |
| <b>Accommodation</b>    |      |      |
| Permanent accommodation | 87   | 96   |
| Dormitory               | 0    | 2    |
| Temporary accommodation | 7    | 0    |
| Institution             | 7    | 2    |
| Homeless                | 0    | 0    |
| Total                   | 100  | 100  |
| N                       | 15   | 45   |

**Table 40. Community sanction clients participating in programmes in 2009–2013**

|   | Supervision of parolees |        |        |        |        |        |        |        |        |        |
|---|-------------------------|--------|--------|--------|--------|--------|--------|--------|--------|--------|
|   | 2009                    |        | 2010   |        | 2011   |        | 2012   |        | 2013   |        |
|   | compl.                  | inter. | compl. | inter. | compl. | inter. | compl. | inter. | compl. | inter. |
| Cognitive Skills                          | 0                       | 0      | 0      | 0      | 0      | 0      | 0      | 0      | 0      | 0      |
| Traffic Safety Course                     | 2                       | 0      | 1      | 0      | 0      | 0      | 0      | 0      | 0      | 0      |
| Traffic Safety Programme                  | 1                       | 0      | 6      | 0      | 0      | 3      | 3      | 1      | 0      | 1      |
| Steering Wheel Programme                  | 0                       | 0      | 0      | 0      | 0      | 0      | 0      | 0      | 0      | 0      |
| Substance Abuse Course                    | 0                       | 1      | 10     | 3      | 6      | 1      | 10     | 1      | 3      | 0      |
| Anger Management (group)                  | 8                       | 1      | 1      | 1      | 0      | 0      | 4      | 1      | 0      | 2      |
| Anger Management (individual)             | 9                       | 2      | 7      | 3      | 13     | 4      | 3      | 0      | 6      | 0      |
| Behaviour - Interviewing-Change Programme | 38                      | 15     | 44     | 8      | 27     | 6      | 18     | 6      | 7      | 4      |
| Total                                     | 58                      | 19     | 69     | 15     | 46     | 14     | 38     | 9      | 16     | 7      |

|   | Supervision of conditionally sentenced young offenders |        |        |        |        |        |        |        |        |        |
|---|--|--------|--------|--------|--------|--------|--------|--------|--------|--------|
|   | 2009   |        | 2010   |        | 2011   |        | 2012   |        | 2013   |        |
|   | compl.   | inter. | compl. | inter. | compl. | inter. | compl. | inter. | compl. | inter. |
| Cognitive Skills                        | 0  | 0      | 0      | 0      | 0      | 0      | 0      | 0      | 0      | 0      |
| Traffic Safety Course                   | 0  | 0      | 2      | 0      | 0      | 0      | 13     | 0      | 0      | 0      |
| Traffic Safety Programme                | 0  | 0      | 6      | 0      | 1      | 0      | 0      | 0      | 3      | 1      |
| Steering Wheel Programme                | 0  | 0      | 0      | 0      | 0      | 0      | 0      | 0      | 0      | 0      |
| Substance Abuse Course                  | 0  | 0      | 15     | 1      | 0      | 0      | 13     | 3      | 1      | 3      |
| Anger Management (group)                | 5  | 5      | 6      | 2      | 0      | 0      | 5      | 2      | 2      | 0      |
| Anger Management (individual)           | 8  | 4      | 10     | 3      | 24     | 2      | 10     | 8      | 13     | 4      |
| Behaviour-Interviewing-Change Programme | 41   | 9      | 50     | 12     | 25     | 30     | 39     | 8      | 19     | 2      |
| Total                                   | 54   | 18     | 89     | 18     | 50     | 32     | 80     | 21     | 38     | 10     |

compl. = completed programme, inter. = interrupted programme

Continues on the next page

|   | Community service |        |        |        |        |        |        |        |        |        |        |        |
|---|-------------------|--------|--------|--------|--------|--------|--------|--------|--------|--------|--------|--------|
|   | 2008              |        | 2009   |        | 2010   |        | 2011   |        | 2012   |        | 2013   |        |
|   | compl.            | inter. | compl. | inter. | compl. | inter. | compl. | inter. | compl. | inter. | compl. | inter. |
| Cognitive Skills                        | 0                 | 0      | 0      | 0      | 0      | 0      | 0      | 0      | 0      | 0      | 0      | 0      |
| Traffic Safety Course                   | 42                | 4      | 30     | 1      | 19     | 0      | 14     | 4      | 7      | 0      | 8      | 1      |
| Traffic Safety Programme                | 64                | 10     | 67     | 9      | 64     | 12     | 54     | 19     | 81     | 8      | 75     | 8      |
| Steering Wheel Programme                | 4                 | 2      | 8      | 4      | 7      | 1      | 3      | 2      | 3      | 0      | 3      | 3      |
| Substance Abuse Course                  | 92                | 25     | 85     | 17     | 89     | 15     | 83     | 8      | 96     | 23     | 67     | 22     |
| Anger Management (group)                | 5                 | 4      | 24     | 3      | 9      | 3      | 13     | 2      | 27     | 2      | 13     | 1      |
| Anger Management (individual)           | 12                | 5      | 21     | 5      | 16     | 1      | 15     | 6      | 18     | 6      | 28     | 0      |
| Behaviour-Interviewing-Change Programme | 47                | 15     | 122    | 22     | 126    | 28     | 113    | 16     | 133    | 20     | 108    | 27     |
| Total                                   | 266               | 65     | 357    | 61     | 330    | 60     | 295    | 57     | 365    | 59     | 302    | 62     |

compl. = completed programme, inter. = interrupted programme

|   | Monitoring sentence |        |        |        |
|---|---------------------|--------|--------|--------|
|   | 2012                |        | 2013   |        |
|   | compl.              | inter. | compl. | inter. |
| Cognitive Skills  | 0                   | 0      | 0      | 0      |
| Traffic Safety Course                                       | 0                   | 0      | 0      | 0      |
| Traffic Safety Programme                                    | 4                   | 0      | 1      | 0      |
| Steering Wheel Programme                                    | 0                   | 0      | 0      | 0      |
| Substance Abuse Course                                      | 1                   | 0      | 0      | 0      |
| Anger Management (group)                                    | 0                   | 0      | 0      | 0      |
| Anger Management (individual)                               | 2                   | 0      | 1      | 0      |
| Behaviour-Interviewing-Change Programme                     | 3                   | 0      | 3      | 0      |
| Web-based substance abuse rehabilitation programme, 4 weeks |                     |        | 1      | 0      |
| Web-based substance abuse rehabilitation programme, 6 weeks |                     |        | 2      | 0      |
| Total   | 10                  | 0      | 8      | 0      |

**Table 41. Use of punitive measures in community sanctions in 2005–2013**

|   | 2005 | 2006 | 2007 | 2008 | 2009 | 2010 | 2011 | 2012 | 2013 |
|---|------|------|------|------|------|------|------|------|------|
| <b>Community service</b>                                      |      |      |      |      |      |      |      |      |      |
| Written caution   | 1335 | 1288 | 1259 | 1344 | 1275 | 1049 | 1047 | 968  | 944  |
| Prohibition to start enforcement                              | 204  | 168  | 201  | 213  | 188  | 171  | 135  | 144  | 137  |
| Prohibition to continue enforcement                           | 9    | 11   | 12   | 13   | 10   | 9    | 16   | 23   | 7    |
| Interruption of enforcement                                   | 623  | 577  | 566  | 579  | 543  | 435  | 437  | 435  | 396  |
| Total   | 2171 | 2044 | 2038 | 2149 | 2016 | 1664 | 1635 | 1570 | 1484 |
| <b>Supervision of parolees</b>                                |      |      |      |      |      |      |      |      |      |
| Written warning   | 93   | 84   | 80   | 78   | 87   | 87   | 83   | 48   | 60   |
| Request to be fetched by the police                           | 0    | 19   | 89   | 126  | 85   | 90   | 70   | 51   | 69   |
| Notification to the prosecutor                                | 0    | 2    | 15   | 31   | 22   | 22   | 13   | 6    | 10   |
| Total   | 93   | 105  | 184  | 235  | 194  | 199  | 166  | 105  | 139  |
| <b>Nuorisorangaistus</b>                                      |      |      |      |      |      |      |      |      |      |
| Written caution   | 7    | 17   | 17   | 21   | 4    | 10   | 4    | 2    | 2    |
| Written warning   | 0    | 5    | 8    | 6    | 2    | 3    | 2    | 2    | 0    |
| Request to be fetched by the police                           | 1    | 1    | 5    | 1    | 1    | 3    | 2    | 4    | 0    |
| Prohibition to start enforcement                              | 0    | 0    | 0    | 0    | 0    | 0    | 0    | 0    | 0    |
| Interruption of enforcement                                   | 4    | 10   | 7    | 9    | 4    | 3    | 4    | 4    | 4    |
| Total   | 12   | 33   | 37   | 37   | 11   | 19   | 12   | 12   | 6    |
| <b>Supervision of conditionally sentenced young offenders</b> |      |      |      |      |      |      |      |      |      |
| Written caution   |      |      |      |      |      |      | 3    | 37   | 62   |
| Written warning   |      |      |      |      |      |      |      | 8    | 18   |
| Request to be fetched by the police                           |      |      |      |      |      |      | 3    | 57   | 84   |
| Notification to the prosecutor                                |      |      |      |      |      |      |      | 3    | 11   |
| Total   |      |      |      |      |      |      | 6    | 105  | 175  |
| <b>Monitoring sentence</b>                                    |      |      |      |      |      |      |      |      |      |
| Written warning   |      |      |      |      |      |      |      | 33   | 46   |
| Prohibition to start enforcement                              |      |      |      |      |      |      |      | 14   | 32   |
| Prohibition to continue enforcement                           |      |      |      |      |      |      |      | 6    | 1    |
| Interruption of enforcement                                   |      |      |      |      |      |      |      | 24   | 51   |
| Total   |      |      |      |      |      |      |      | 77   | 130  |





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